

# Queensland Implementation Plan

## NATIONAL PARTNERSHIP ON DISASTER RISK REDUCTION

### PART 1: PRELIMINARIES

1. This Implementation Plan is a schedule to the National Partnership Agreement on Disaster Risk Reduction and should be read in conjunction with that Agreement.
2. The objective in the National Partnership is to proactively reduce the risk and limit the impact of disasters associated with natural hazards on Australian communities and economies.
3. The initiative will deliver on the priorities, five-year outcomes and 2030 goals of the National Disaster Risk Reduction Framework across Australia's built, social, natural and economic environments. It aims to reduce existing disaster risk, minimise the creation of future disaster risk and equip decision-makers with the capabilities and information needed to reduce disaster risk and manage residual risk.

### PART 2: TERMS OF THIS IMPLEMENTATION PLAN

4. This Implementation Plan will commence as soon as it is agreed between the Commonwealth of Australia, represented by the Minister for Agriculture, Drought and Emergency Management, and Queensland, represented by the Minister for State Development, Manufacturing, Infrastructure and Planning.
5. As a schedule to the National Partnership Agreement on Disaster Risk Reduction, the purpose of this Implementation Plan is to provide the public with an indication of how the project is intended to be delivered and demonstrate Queensland's capacity to achieve the outcomes of the National Partnership.
6. This Implementation Plan will cease on completion or termination of the National Partnership, including final performance reporting and processing of final payments against performance milestones.
7. This Implementation Plan may be varied by written agreement between the Commonwealth and State Ministers responsible for it under the overarching National Partnership.
8. The Parties to this Implementation Plan do not intend any of the provisions to be legally enforceable. However, that does not lessen the Parties' commitment to the plan and its full implementation.

## PART 3: STRATEGY FOR QUEENSLAND IMPLEMENTATION

### Project information

9. The project elements planned are as follows:

(a) For 2019-24 financial years, Queensland will fund a competitive grants program the Queensland Disaster Risk Reduction Initiatives (QDRRI 2019-24) targeted at local governments, State agencies and non-government organisations, which will be the mechanism used by Queensland to allocate funds in an equitable manner with maximum benefit towards state-wide and regional natural disaster risk reduction and resilience priorities in Queensland;

(b) The Queensland Government is making \$24.012 million (to match Commonwealth funding) available for funding to reduce disaster risk and build resilience under the National Partnership for Disaster Risk Reduction 2019-24. One application process will be undertaken for infrastructure and non-infrastructure projects and activities to reduce disaster risk and increase resilience. Additional Queensland Government funding for resilience projects may be delivered in line with the QDRRI guidelines.

(c) Projects funded under the QDRRI 2019-24 will deliver risk reduction and resilience outcomes for Queensland communities that:

- align with the priorities of the National Disaster Risk Reduction Framework,
- complement the objectives of the Queensland Strategy for Disaster Resilience (QSDR):
  - to ensure Queenslanders understand their disaster risk
  - to strengthen disaster risk management
  - to ensure Queenslanders are invested in disaster risk reduction
  - to continually improve disaster preparedness, response and recovery, and
- address identified risk priorities (including those assessed through the application of the Queensland Emergency Risk Management Framework, enabled by the Queensland Fire and Emergency Services, such as the State level assessments and guides including local government and disaster district risk assessments.

### Estimated costs

10. The maximum financial contribution to be provided by the Commonwealth for the project to the jurisdiction is \$24.012 million payable in accordance with milestones set out in the National Partnership. All payments are exclusive of GST.

11. The estimated overall budget (exclusive of GST) is set out in Table 1. The budget is indicative only and Queensland retains the flexibility to move funds between components and/or years, as long as outcomes are not affected. The Commonwealth contribution can only be moved between years with the agreement of the Commonwealth.

**Table 1: Estimated financial contributions**

(\$ million)	2019-20	2020-21	2021-22	2022-23	2023-24	Total
Total estimated budget	\$9.6048	\$9.6048	\$9.6048	\$9.6048	\$9.6048	\$48.0240
less estimated Commonwealth contribution	\$4.8024	\$4.8024	\$4.8024	\$4.8024	\$4.8024	<b>\$24.0120</b>
equals estimated balance of non-Commonwealth contributions	\$4.8024	\$4.8024	\$4.8024	\$4.8024	\$4.8024	<b>\$24.0120</b>
<b>Total Commonwealth contribution</b>	<b>\$4.8024</b>	<b>\$4.8024</b>	<b>\$4.8024</b>	<b>\$4.8024</b>	<b>\$4.8024</b>	<b>\$24.0120</b>

## Program logic

The project elements detailed in this Implementation Plan will achieve the outcomes and objectives stated in the National Partnership by:

- Reducing disaster risk and improving Queensland community resilience in relation to risks from natural disasters.
- Recognising the central role of risk assessments, awareness and education in determining priorities for capability and capacity building and enhancing resilience in accordance with the National Disaster Risk Reduction Framework priorities:
  - i. understand disaster risk
  - ii. accountable decisions
  - iii. enhanced investment
  - iv. governance, ownership and responsibility.
- Implementing projects or activities identified in natural disaster management studies and mapping projects to reduce risk from natural disasters and improve resilience of Queensland communities.

## Risk management

12. A risk management plan is in place. Risks have been actively identified, entered into a risk log and categorised in terms of impact and likelihood.

## Relevant Queensland Context

13. In developing this Implementation Plan, consideration has been given to relevant State context. Key factors that have influenced the proposed direction are listed below:
  - The major natural disaster risks in Queensland are tropical cyclones, severe weather events, riverine flooding, coastal inundation, heatwaves, bushfires and earthquakes (Queensland State Natural Hazard Risk Assessment 2017).
  - Historically, flood and cyclone resilience and mitigation projects have been the most commonly funded projects in Queensland. Outcomes from these have highlighted the efficacy of regional and/or catchment-based approaches.
  - Queensland has, more recently, allocated major funding to flood mapping projects and flood risk and other disaster risk management studies. It is anticipated that outcomes from current and completed studies will result in applications to fund disaster mitigation and resilience projects, particularly in flood affected areas.

- Community engagement and consultation, undertaken for flood mapping projects and flood risk and other disaster risk management studies, highlights the importance of collaboration between neighbouring councils. This reduces duplication and enables appropriate leveraging across projects in terms of capability, capacity and data sharing.
- Resilience programs in Queensland are historically in high demand and investment in mitigation projects has been shown to make communities safer and provide financial incentives in the form of avoided costs in the long run. In 2013, Queensland negotiated the first of four joint Queensland/Commonwealth Betterment Funds specifically targeting the restoration of infrastructure to a stronger and more disaster resilient standard.

The Queensland Government has other programs in place that provide local government access to funding for natural disaster mitigation.

**Table 2: Links with existing reforms or projects**

<b>Proposed project elements</b>	<b>Existing reforms or projects</b>	<b>Complementary nature of activities</b>
QDRRI	Current Queensland Disaster Resilience Fund strategic projects	Queensland Government funded Queensland Disaster Resilience Fund (QDRF) strengthens the resilience of Queensland communities and helps them better prepare for disasters.
	Former and current Natural Disaster Resilience Program (NDRP) strategic projects	These projects address emerging priority issues to improve disaster resilience in Queensland. The outcomes of these projects support key actions under the National Strategy for Disaster Resilience (NSDR) to understand and reduce natural hazard risk and educate people about risks in a Queensland setting.
	Queensland Strategy for Disaster Resilience	The Queensland Strategy for Disaster Resilience provides an overarching framework to empower Queenslanders to factor in resilience measures and activities as they anticipate, respond and adapt to changing circumstances, and aligns with international best practice—the Sendai Framework for Disaster Risk Reduction 2015-2030.

Resilient Queensland  
2018-21: Delivering the  
Queensland Strategy for  
Disaster Resilience

Resilient Queensland is the statewide, whole-of-government implementation plan to strengthen Queensland's resilience to natural disasters. It provides a practical blueprint for better coordination of government policy, information management, project delivery and stakeholder collaboration across government, business, industry, the community and the not-for-profit sector for the people of Queensland.

Queensland State Natural  
Hazard Risk Assessment  
2017

The Queensland State Natural Hazard Risk Assessment was completed in 2011, and updated in 2012 and 2017 to assess Queensland risk of natural hazards. A forthcoming update is expected to be released in 2021 .

Brisbane River Strategic  
Floodplain Management  
Plan (2019)

The Brisbane River Strategic Floodplain Management Plan provides the framework for a consistent approach to managing flood risk across the floodplain. It is a significant regional plan that considers current and future flood risk, disaster management, mitigation infrastructure, community resilience, building guides, land use planning and landscape management.

Flood Warning  
Infrastructure Network  
Program

Flood Warning Infrastructure Project involves working with key stakeholders, including the Bureau of Meteorology and local governments, to improve Queensland's flood warning infrastructure.

Queensland Disaster  
Resilience and Mitigation  
Investment Framework


The Queensland Disaster Resilience and Mitigation Investment Framework provides guidance on effective investment decision-making and prioritisation to support disaster resilience and mitigation across Queensland.


2019 Betterment Funding

The \$100 million Queensland Betterment Fund 2019 (jointly funded by the Commonwealth and Queensland governments under Category D of the DRFA following the North and Far North Queensland Monsoon Trough, 25 January – 14 February 2019) allows state agencies and local governments to rebuild essential public assets to a more resilient standard. This fund delivers on objectives of the QSDR and NDRRF.

**Sign off**

The Parties have confirmed their commitment to this agreement as follows:

Signature  Date 29 April, 2020  
Hon Cameron Dick  
Minister for State Development, Manufacturing, Infrastructure and Planning

 20.5.20

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Signature \_\_\_\_\_ Date \_\_\_\_\_  
[By Commonwealth Minister]