

Tackling Alcohol Abuse Implementation Plan

NATIONAL PARTNERSHIP AGREEMENT ON STRONGER FUTURES IN THE NORTHERN TERRITORY

PART 1: PRELIMINARIES

1. This Implementation Plan is a schedule to the National Partnership Agreement on Stronger Futures in the Northern Territory (NP) and should be read in conjunction with that Agreement. The objective in the NP is to support Aboriginal people in the Northern Territory (NT), particularly in remote communities, to live strong, independent lives, where communities, families and children are safe and healthy.
2. Alcohol abuse in the NT is a major contributing factor to Indigenous disadvantage, including reduced life expectancy, poor health, education and employment outcomes, and has a devastating impact on community safety.
3. This Implementation Plan details commitments by the Commonwealth and Northern Territory to provide a more sustainable approach to reducing the harm from alcohol abuse, and a stronger role for communities to work with government.
4. Through this Implementation Plan communities will be encouraged and supported to develop local alcohol management plans that meet the regulated minimum standards under the *Stronger Futures in the Northern Territory Act 2012*. Through the negotiation of these plans, communities will identify local solutions that:
 - (a) provide for the effective reduction in alcohol use among community members;
 - (b) address the harm caused by excessive alcohol misuse to individuals, families and the community; and
 - (c) improve the safety of community members from alcohol abuse, especially vulnerable women, children and families.
5. A key commitment of this Implementation Plan is to increase local Aboriginal employment, professionalisation and career development in the delivery of government funded services with appropriate targets and goals set for relevant measures.
6. This Implementation Plan commits both governments to working with Aboriginal stakeholders and community groups to ensure services more effectively meet community needs, and that agreed mechanisms are in place to provide for their ongoing feedback.

PART 2: TERMS OF THIS IMPLEMENTATION PLAN

7. This Implementation Plan will commence as soon as it is agreed between the Commonwealth of Australia, represented by the Minister for Families, Community Services and Indigenous Affairs, and the Northern Territory, represented by the Minister for Alcohol Rehabilitation.

8. As a schedule to the NP, the purpose of this Implementation Plan is to provide the public with an indication of how the Tackling Alcohol elements of the NP package are intended to be delivered and demonstrate the Northern Territory's capacity to achieve the outcomes of the NP.
9. This Implementation Plan will cease on completion or termination of the NP, including the acceptance of final performance reporting and processing of final payments against performance benchmarks or milestones.
10. This Implementation Plan may be varied by written agreement between the responsible Commonwealth and Northern Territory Ministers under the overarching NP.
11. The Parties to this Implementation Plan do not intend any of the provisions to be legally enforceable. However, that does not lessen the Parties' commitment to the plan and its full implementation.

PART 3: STRATEGY FOR NORTHERN TERRITORY IMPLEMENTATION

Project information

12. The project elements planned are shown in Tables 1.1 and 1.2 as follows:

Table 1.1: Project elements - Delivered by the Northern Territory with Commonwealth contribution

No.	Title	Short description	Planned start date	Planned end date	Dependent on projects
1.	Community Alcohol Management Planning	<p>Facilitate and support alcohol management planning in Alcohol Protected Areas of the <i>Stronger Futures in the Northern Territory Act 2012</i> (the Act), and in other areas of the Northern Territory where a request has been received.</p> <p>Ensure communities are engaged and sufficiently consulted:</p> <ul style="list-style-type: none"> • in developing Alcohol Management Plans (AMP) against the minimum standards under the Act; and • in making an application under the Act for the approval or variation of an AMP. <p>Assist communities to develop and implement AMPs that comply with the regulated minimum standards and policy parameters of this Implementation Plan.</p>	1 July 2012	30 June 2022	4
2.1	Enhanced Long Term Licensing and Compliance	<p>Enhance long term NT Liquor Act compliance in alcohol protected areas, community managed alcohol areas, regional centres and supply routes, through:</p> <ul style="list-style-type: none"> • inspection and enforcement of liquor regulations in licensed premises; • engagement with key stakeholders on emerging issues; and • maintenance of alcohol/prohibited material signs at key access points in the NT. 	1 July 2012	30 June 2022	1, 2.2, 4
2.2	Respectful signs	Ensuring alcohol and prohibited material signs in remote communities and town camps are respectful.	1 July 2013	30 June 2015	2.1
3.	Alcohol Data	Collect, maintain, report and analyse specific agreed alcohol related data	1 July 2012	30 June 2022	1,2

Table 1.2: Project Elements – Commonwealth Own Purpose Expenses

No.	Title	Short description	Planned start date	Planned end date	Dependent on projects
4.	Alcohol Mitigation	Complement and support the alcohol supply, demand and harm reduction initiatives being delivered through this Implementation Plan, including the administration of a fund to support community participation in AMPs.	1 March 2013	30 June 2022	2,3
5.	Legislative Review	<p>The Commonwealth will commission an independent review of Commonwealth and Northern Territory laws relating to alcohol, to assess:</p> <ul style="list-style-type: none"> • the effectiveness of those laws in reducing alcohol-related harm to Aboriginal people living in the NT; • whether any provisions of those laws should be amended or repealed to increase their effectiveness in reducing alcohol-related harm to Aboriginal people living in the NT; and • consider any other matter specified by the Commonwealth and NT Ministers. 	By 16 July 2014	By 15 July 2015	

Estimated costs

13. The maximum financial contribution to be provided by the Commonwealth for the project to the Northern Territory is \$36.874 million payable in accordance with milestones and performance benchmarks set out in Part 5 of this Implementation Plan. All payments are exclusive of GST.
14. The estimated overall budget (exclusive of GST) is set out in Table 2. The budget is indicative only and the Northern Territory retains the flexibility to move funds between components and/or years, as long as outcomes are not affected. The Commonwealth contribution can only be moved between years with the agreement of the Commonwealth.

Table 2: Estimated financial contributions

(\$ million)	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18	2018-19	2019-20	2020-21	2021-22	Total
Element 1 – Community Alcohol Management Plans**	0.604	1.600	1.630	1.683	1.737	1.794	1.199	1.199	1.199	1.199	13.844
Element 2.1 – Enhanced Long Term Licencing Compliance	1.355	1.389	1.423	1.459	1.496	1.533	1.571	1.610	1.651	1.692	15.179
Element 2.2 – Respectful signs	-	0.103	0.210	0.106	-	-	-	-	-	-	0.419
Element 3 – Alcohol Data	0.787	0.681	0.695	0.709	0.724	0.738	0.755	0.767	0.781	0.795	7.432
Total estimated budget	2.746	3.773	3.958	3.957	3.957	4.065	3.525	3.576	3.631	3.686	36.874
<i>less estimated Commonwealth contribution</i>	2.746	3.773	3.958	3.957	3.957	4.065	3.525	3.576	3.631	3.686	36.874
<i>equals estimated balance of non-Commonwealth contributions</i>	-	-	-	-	-	-	-	-	-	-	-
Commonwealth own purpose expense	3.196	4.385	6.205	5.036	5.126	4.873	5.011	2.800	0.968	0.985	38.585
Total Commonwealth contribution	5.942	8.158	10.163	8.993	9.083	8.938	8.536	6.376	4.599	4.671	75.459

* Note COPE include departmental expenses

**Work on AMPs will be commensurate with the annual funding available each year, and as agreed in the annual work-plans identified in clause 32.

Program logic

15. The elements of this Implementation Plan will work with drinkers and non-drinkers to ensure vulnerable people in the community, including women and children, as well as people with alcohol problems, are helped to overcome the effects of excessive alcohol consumption and misuse. Guided by the regulated minimum standards under the *Stronger Futures in the Northern Territory Act 2012*, the Implementation Plan will achieve this through:
 - (a) supporting the development of local alcohol management plans, including broader mitigation activities, that provide for a reduction of alcohol harm to individuals, families and the community;
 - (b) improving compliance with the new alcohol provisions of the NT Liquor Act (as amended) to reduce the level of non-compliant sale of liquor, including in remote communities and on supply routes, through the employment of additional liquor licensing inspectors; and
 - (c) keeping communities and visitors informed in a respectful way of alcohol regulations through the installation and maintenance of highway and community alcohol/prohibited material signs.

16. Harmful and excessive alcohol consumption not only affects the drinker but it also has a wide range of social impacts through road accidents; reduced public safety including assault; family violence; child abuse and neglect; loss of social amenity due to noise and litter; the impact poor health outcomes on employment and productivity and higher costs to the taxpayers for services such as police and hospitals.¹
17. The former Closing the Gap in the Northern Territory National Partnership Agreement included measures and strategies aimed at helping tackle alcohol abuse in the NT. This Implementation Plan details commitments by the Commonwealth and the Northern Territory to continue working together to reduce the effects of alcohol abuse on Aboriginal people in the NT.
18. The elements of this Implementation Plan will continue to contribute to reducing alcohol abuse and harm to Aboriginal people and the incidence of alcohol fuelled violence in Aboriginal communities.
19. Through this Implementation Plan the Commonwealth and Northern Territory will work collaboratively to help communities identify and implement local solutions to reduce alcohol-related harm through the development and implementation of local alcohol management plans. Through this shared governance arrangement the Northern Territory will:
 - (a) have responsibility for community alcohol management planning in the alcohol protected areas and community managed alcohol areas of the NT;
 - (b) work in strong partnership with the Commonwealth to ensure alcohol management plans address the minimum standards and legislative requirements of the Stronger Futures in the Northern Territory Act 2012, and are consistent with the policy parameters of this Implementation Plan; and
 - (c) share data in relation to the milestones, to monitor the impact and effectiveness of alcohol management plans and the other reforms under this Implementation Plan.
20. The Northern Territory will have lead responsibility for working with communities on developing alcohol management plans, and will also maintain responsibility under this Implementation Plan for all licensing and compliance activities, including the maintenance of signs and providing alcohol data to the Commonwealth.
21. The Commonwealth will support the reform objectives of this Implementation Plan by funding complementary Alcohol Mitigation initiatives (including the administration of a fund to support community participation in AMPs), facilitate and support consultation with remote communities and town camps on the redesign of alcohol/prohibited material signs, and commissioning an independent review under the *Stronger Futures in the Northern Territory Act 2012* on the effectiveness of laws related to alcohol in the NT for Aboriginal people. The Commonwealth will also maintain its interest in regional centres adjacent to the alcohol protected areas and community managed alcohol areas, including town camps, to ensure a consistent approach to alcohol management planning occurs across these locations.
22. The way in which the elements will be delivered by the Northern Territory to achieve the outcomes and objectives set out in the NP is detailed in Table 3.1 below.

¹ Australian National Preventive Health Agency. *Draft Report Exploring the Public Interest Case for a Minimum (floor) price for Alcohol*. November 2012.

Table 3.1: Program logic – Northern Territory Elements

Project Elements	Outputs	Outcomes	Reform Objectives
1. Community Alcohol Management.	Community alcohol management planning.	Improved safety of individuals, families and communities with increased capacity for communities to take more responsibility for their safety.	Facilitate the development and implementation of community driven alcohol management plans, which comply with relevant legislation and standards and increase the capacity of communities to make decisions and implement actions that reduce alcohol related harm. Aboriginal employment target: The number of Aboriginal community alcohol management planning staff engaged by the Northern Territory will increase to 20 per cent over the life of the Implementation Plan.
2.1 and 2.2 Enhanced long term licensing and compliance. Community signs	Enhanced long term alcohol licensing compliance. Respectful signage.	Improved safety of individuals, families and communities with increased capacity for communities to take more responsibility for their safety.	Support compliance with the NT Liquor Act. Ensure awareness of alcohol and prohibited materials restrictions by maintaining respectful signs.
3. Alcohol Data.	Community alcohol management planning.	Improved safety of individuals, families and communities with increased capacity for communities to take more responsibility for their safety.	Collect, maintain and analyse specific alcohol related data-sets agreed between the Commonwealth and Northern Territory, as part of the six month reporting under clauses 38 and 39 of this Implementation Plan.

23. The way in which the elements will be delivered by the Commonwealth to achieve the outcomes and objectives set out in the NP is detailed in Table 3.2 below.

Table 3.2: Program logic – Commonwealth Elements

Project Elements	Outputs	Outcomes	Reform Objectives
4. Alcohol Mitigation.	Community alcohol management planning. Enhanced long term alcohol licensing compliance.	Improved safety of individuals, families and communities with increased capacity for communities to take more responsibility for their safety.	Funding for discrete, targeted projects and community initiatives to support the implementation and effectiveness of the project elements of this Implementation Plan.
5. Legislative Review.	Community alcohol management planning. Enhanced long term alcohol licensing compliance.	Improved safety of individuals, families and communities with increased capacity for communities to take more responsibility for their safety.	An independent review commissioned by the Commonwealth to assess the effectiveness of Commonwealth and Northern Territory laws relating to alcohol in reducing alcohol harm to Aboriginal people living in the NT, and whether any provision of those laws should be amended or repealed to increase their effectiveness in reducing alcohol harm to Aboriginal people. This review must be completed by 15 July 2015.

Risk Management

24. A risk management plan will be developed by the Commonwealth for Commonwealth Own Purpose Expense funded elements; and the Northern Territory will develop a risk management plan for elements funded. Risks will be identified, entered into a risk log and assessed in terms of impact and likelihood.

Northern Territory Context

25. In developing this Implementation Plan consideration has been given to the Northern Territory context. Key factors that have influenced the proposed direction are listed below and in Table 4.
26. According to ABS 2011 census data on population and housing and the population characteristics of Aboriginal and Torres Strait Islander Australians:
- the NT has the highest proportion of Aboriginal people of all Australian states and territories, comprising over 26.8 per cent of its population compared to 2.5 per cent nationally;
 - forty five per cent of the NT's Aboriginal population is aged 19 years or under compared to 26 per cent of the non-Indigenous population; and
 - while more than half of the NT's total population resides in the Darwin region, the majority of the NT's Aboriginal population lives outside major regional centres.

27. Alcohol consumption across the Northern Territory population is higher than the national average:
- (a) alcohol consumption continues to occur at harmful levels across the NT, with the social cost from alcohol misuse in 2004-2005 estimated to be \$4,197 per adult compared to a national average of \$943 per adult²;
 - (b) while Aboriginal people in remote areas are less likely to consume alcohol compared to non-remote residents³, and despite the findings of the 2006 Northern Territory Alcohol Consumption and Related Attitudes that fewer NT Aboriginal people than non-Aboriginal people 18 years and over consume alcohol⁴, Aboriginal people across the NT have a higher per capita level of alcohol consumption than non-Aboriginal people, at 16.9 litres of pure alcohol compared to 14.5 litres⁵;
 - (c) Aboriginal people in the NT are more than twice as likely than non-Aboriginal people (at 17% compared to 8% respectively) to exhibit risky/high risk drinking behaviours⁶, with men 45 years and above and women 35-44 years and above, being more likely to drink at these risk levels than other age groups⁷;
28. Alcohol abuse is a major contributing factor to the high levels of Aboriginal disadvantage, including low life expectancy, poor health, poor education and poor employment outcomes:
- (a) the NT has some of the highest levels of alcohol attributable deaths and hospitalisations in Australia. The total annual social cost of alcohol consumption for the NT is estimated at \$642 million per year⁸;
 - (b) in 2004-05 and 2005-06 alcohol-attributable deaths in the NT were estimated to be double the national rate for non-Aboriginal people, while they were 9 to 10 times higher for Aboriginal people⁹;
 - (c) alcohol consumption is a major risk factor for health, and at harmful levels, is directly linked with liver disease, pancreatitis, diabetes, epilepsy and specific cancers¹⁰. Rates of hospitalisation for alcohol-attributable conditions among NT Aboriginal people have been shown in studies to be substantially higher than among non-Aboriginal people and showing a rising trend. These findings are consistent with the reported high prevalence of drinking at risky levels¹¹;
 - (d) excessive alcohol consumption and alcohol abuse are significant contributing factors to crime and violence. In 2010, around 60 per cent of all assaults, and 67 per cent of domestic violence in the NT, were alcohol related¹².

² South Australian Centre for Economic Studies (2009). op cit.

³ Australian Bureau of Statistics, National Aboriginal and Torres Strait Islander Social Survey 2008.

⁴ Crundall I. *Northern Territory Alcohol Consumption and Related Attitudes: 2006 Household Survey*, NT Dept. of Justice, 2006.

⁵ South Australian Centre for Economic Studies (2009) op cit.

⁶ Australian Institute of Health and Welfare (2011). *Substance use among Aboriginal and Torres Strait Islander people*. Cat. No. IHW 40. AIHW, Canberra.

⁷ Northern Territory Dept. of Justice, (2006) op cit.

⁸ South Australian Centre for Economic Studies (2009). op cit.

⁹ Skov S, Chikritzhs T, Li S, Pircher S, Whetton S. 2010. "How much is too much? Alcohol Consumption and related harm in the Northern Territory". *Medical Journal of Australia*: 193, pp. 1-4.

¹⁰ Single E, Ashley MJ, Bondy S, Rankin J, Dobbins M. *Evidence Regarding the Level of Alcohol Consumption Considered to be Low-Risk for Men and Women*. Australian Commonwealth Dept. of Health and Aged Care, 2000.

¹¹ Li S, Pircher S, Gutheridge S, 2012, Trends in alcohol attributable hospitalisation in the Northern Territory 1998-99 to 2008-09, *Medical Journal of Australia*, 197: 341-344.

¹² March 2010. Northern Territory Quarterly Crime and Justice Statistics.

Table 4: Links with existing reforms or projects

Proposed project elements	Existing reforms or projects	Complementary nature of activities
Element 1,2,3,4,7	Northern Territory's alcohol policy and relevant legislation.	A range of policy measures to reduce the impact of public intoxication on the community, including through mandatory treatment, a contemporary liquor licensing framework, a comprehensive range of voluntary treatment options, active policing of anti-social behaviour, and community alcohol management planning.
Elements 1,2,3,4	Northern Territory's development of regional alcohol plans.	Complementary planning between alcohol management planning in regional centres, and alcohol Management Plans in Alcohol Protected Areas and Community Alcohol Managed Areas.
Elements 1, 2	National Partnership Agreement on Stronger Futures in the Northern Territory Community Safety and Justice IP.	The licensing and compliance activities of this IP will be complemented and supported by the 60 additional police in remote NT communities, the specialist policing services and Night Patrol activities to be funded under the Community Safety and Justice IP.
Element 1	National Partnership Agreement on Stronger Futures in the Northern Territory Health IP.	The recruitment of additional alcohol and other drug workers through the Health IP will improve the capacity of primary and other health services to support the success of AMPs, at the local community level.

Proposed project elements	Existing reforms or projects	Complementary nature of activities
Element 1	National Partnership Agreement on Stronger Futures in the Northern Territory Alice Springs Transformation IP	This IP supports the work of the Alice Springs Transformation Plan, and in particular its objective to improve the safety and well-being of children, young people and families in Alice Springs by increasing the capacity of communities to take more responsibility for their safety. Under this IP funding for the Safe and Sober alcohol rehabilitation service will be extended for a further 2 years, which will complement the AMP work to be undertaken in the Alice Springs town camps under element 1.
Element 1	Social Security Legislation Amendment Act 2012	This Act complements and supports the development of AMPs through providing for the Alcohol Mandatory Treatment Tribunal to refer people with serious alcohol problems for income management, to better manage their income and support their families.
Elements 1, 2, 3, 5, 6, 7.	Stronger Futures in the Northern Territory Act, 2012	The tackling alcohol abuse legislative measures under the Stronger Futures in the Northern Territory Act 2012, to support the reform initiatives of this Implementation Plan.

PART 4: ROLES AND RESPONSIBILITIES

Roles and Responsibilities

29. Consistent with clause 19, the Northern Territory and Commonwealth will jointly chair a Strategic Group that will provide broad oversight of the implementation of all elements under this Plan, with a specific focus on alcohol management plans (AMPs).
- (a) The Strategic Group will comprise senior representatives of officials from the Northern Territory and Commonwealth.
 - (b) This Group will meet quarterly (and more regularly if required) to:
 - i. monitor progress in delivering on this Implementation Plan, ensuring coordination across Northern Territory and Commonwealth elements and addressing emerging issues as these arise;

- ii. develop and monitor annual work plans for the development of AMPs, in accordance with clause 32 below;
 - iii. support consistency of messaging to communities on the development of AMPs, that is in line with the agreed policy parameters of this Implementation Plan; and
 - iv. consider and resolve emerging issues and risks that are likely to impact on the development of AMPs, and provide strategic direction, oversight and monitoring of community engagement and negotiation of AMPs.
30. An AMP Coordination Committee will support the Strategic Group, which will meet regularly and comprise departmental officers from the Northern Territory and Commonwealth who have direct line responsibility for managing and negotiating AMPs. This committee will provide tactical oversight of all AMPs, from development through to implementation, monitoring and review. The committee will analyse trends, trouble shoot issues, coordinate input from the respective governments and regularly report and make recommendations to the Strategic Group on the monitoring of progress and approval of AMPs.

PART 5: PERFORMANCE AND REPORTING ARRANGEMENTS

Milestones

31. To qualify for the associated payments, the Northern Territory must meet the milestones in Tables 5.1 (Alcohol Management Planning) and 5.2 (Alcohol Data).
32. An annual work plan will be developed to inform delivery of the Alcohol Management Planning milestones in Table 5.1. This work plan will be jointly developed each year by the Commonwealth and Northern Territory through the Strategic Group, and will articulate the following annual targets for the Northern Territory to report against in achieving the milestones:
- (a) Number of communities being supported to develop and implement AMPs.
 - (b) Number of AMPs with community sign off.
 - (c) The level of support being provided to participating communities, taking into account community readiness to tackle alcohol abuse and the status of their alcohol management plans.
33. The Northern Territory's progress in achieving the Alcohol Management Planning milestones against the targets listed in clause 32 above will be monitored by the Strategic Group.

Table 5.1: Milestones – Element 1: Community Alcohol Management Planning

Milestones	Reporting Period	Due Date	Percentage of Annual Funding for element 1
2012 -2013			
1. Community alcohol management planning activities undertaken during the period from 1 July to 31 December 2012.	1 July to 31 December 2012	30 May 2013	100%
2013-2014			
1. Community alcohol management planning activities undertaken during the period from 1 January to 30 June 2013.	1 January to 30 June 2013	1 September 2013	40%
2. Provision of a jointly agreed annual work plan for AMPs, covering the period 1 July 2013 to 30 June 2014.	N/A		
3. Community alcohol management planning activities for the period from 1 July to 31 December 2013, carried out under the work plan.	1 July to 31 December 2013	1 March 2014	40%
2014-15 to 2021-22			
1. Provision of a jointly agreed annual work plan for AMPs, for each financial year from 2014-15 to 2021-22.	N/A	1 September (2014 to 2021)	40%
2. Community alcohol management planning activities carried out under the work plans, for the period from 1 January to 30 June, 2013-14 to 2020-21.	1 January to 30 June 2013-14 to 2020-21		
3. Community alcohol management planning activities for the periods carried out under the work plans, for the period from 1 July to 31 December, 2014-15 to 2021-22	1 July to 31 December 2014-15 to 2021-22	1 March (2015 to 2022)	40%

Milestones	Reporting Period	Due Date	Percentage of Annual Funding for element 1
4. Community alcohol management planning activities carried out under the work plan, for the period from 1 January to 30 June, 2022.	1 January to 30 June (2022)	1 September (2022)	-

Table 5.2: Milestones - Element 2.2: Respectful Signs

Milestones	Reporting Period	Due Date	Percentage of Annual Funding for element 2.2
1 July 2013 to 30 June 2014			
1. Acceptance of an agreed work-plan for the installation of alcohol and prohibited material signs in remote communities and town camps, covering the period from 1 July 2013 to 30 June 2015.	NA	1 August 2013	30%
2. Progress of works in installing alcohol and prohibited material signs in remote communities and town camps against the agreed work-plan.	1 July to 31 December 2013	1 March 2014	70%
1 July 2014 to 30 June 2015			
3. Progress of works in installing alcohol and prohibited material signs in remote communities and town camps against the agreed work-plan	1 January to 30 June 2014	1 September 2014	50%
	1 July to 31 December 2014	1 March 2015	50%
1 July 2015 to 30 June 2016			
4. Progress of works in installing alcohol and prohibited material signs in remote communities and town camps against the agreed work-plan	1 January to 30 June 2015	1 September 2015	100%

Table 5.3: Milestones – Element 3: Alcohol Data

Milestones	Reporting Period	Due Date	Percentage of Annual Funding for element 3
1 July 2012 to 30 June 2013			
5. Acceptance of a data report on the impact and effectiveness of the alcohol management planning activities during the first six months of 2012-2013.	1 July to 31 December 2012	30 May 2013	100%
1 July 2013 to 30 June 2014			
1. Acceptance of a data report on the impact and effectiveness of the alcohol management planning activities during the second six months of 2012-2013.	1 January to 30 June 2013	1 September 2013	50%
2. Provision of jointly agreed data sets for monitoring alcohol management planning activities for the period 1 July 2013-14 to 30 June 2021-22	n/a		
3. Provision of a jointly agreed place-based framework and methodology for monitoring activity and measuring the impact and effectiveness of alcohol management plans for the period 1 July 2013-14 to 30 June 2021-22.	n/a	1 March 2014	50%
1 July 2014 to 30 June 2022			
Acceptance of a data report on the impact and effectiveness of the alcohol management planning activities.	1 July to 31 December (2013 to 2021)	1 March (2014-2022)	50%
	1 January to 30 June (2014 -2021)	1 September (2014-2021)	50%
	1 January to 30 June 2022	1 September 2022	-

Performance benchmarks

34. Funding will be provided to the Northern Territory upon meeting performance targets as set out in Table 6 below.
35. Where the Northern Territory does not achieve the performance benchmark in full for the employment of licensing compliance officers under element 2(1) of Table 6, due to circumstances beyond its control or circumstances not anticipated at the time of signing the Implementation Plan, the Commonwealth may provide a partial payment to the Northern Territory.
36. The Commonwealth will consider a partial payment for this element if:
- (a) the Northern Territory is able to demonstrated that it implemented adequate and appropriate arrangements that would have achieved the relevant benchmarks;
 - (b) at least 75% of the performance benchmark has been met; and
 - (c) the Northern Territory has submitted a report detailing its effort to meet the benchmarks.
37. The following partial payment arrangements will apply:

Performance Indicator	Proportion of the Benchmark Achieved	Partial Payment
Element 2.1 – Enhanced Long Term Licensing Compliance: employment of licensing compliance officers.	An average of 75-89% for each reporting period.	75-89% pro rata
	An average of 90% or above for each reporting period.	100% payment

Table 6: Performance Benchmarks

Performance indicators	Benchmark	Reporting Period	Due Date	Percentage of Annual Funding per Element		
				2012-2013	2013-14 to 2020-21	2021-2022
Element 1. Community Alcohol Management Planning – 2012-13 to 2021-22						
1. Community driven Alcohol Management Plans meet the minimum standards.	100% of all AMPs recommended by the Strategic Group	1 January to 31 December 2013 to 2021	1 March 2014 to 2022	-	20%	20%
		1 January to 30 June 2022	1 September 2022	-	-	-
Element 2.1 Enhanced Long Term Licensing and Compliance – 2012-13 to 2021-22						
2. Employment of licensing compliance officers.	Average 8 full time equivalent licensing compliance officers are employed during each reporting period.	1 July to 31 December 2012-2021	1 March 2013-2022	80%	20%	20%
		1 January to 30 June 2013-2021	1 September 2013-2021	-	20%	20%
		1 January to 30 June 2022	1 September 2022	-	-	-
3. Regular compliance inspections are undertaken of licensed premises inside, and within a 50 Kilometre radius, of an Alcohol Protected Area.	At least two inspections undertaken per licensed premises per annum.	1 July to 31 December (2012)	1 March (2013)	-	-	-
		1 January to 31 December (2013 to 2021)	1 March (2014 to 2022)	-	40%	40%
		1 January to 30 June 2022	1 September 2022	-	-	-

Performance indicators	Benchmark	Reporting Period	Due Date	Percentage of Annual Funding per Element		
				2012-2013	2013-14 to 2020-21	2021-2022
4. Alcohol/Prohibited Material signs are maintained and functional.	Maintenance action taken within 2 weeks of notification of works.	1 July to 31 December (2012-2020)	1 March (2013 to 2021)	20%	10%	
		1 January to 30 June (2013 to 2021)	1 September (2013 to 2021)	-	10%	10%
		1 July to 31 December 2021	1 March 2022	-	-	10%
		1 January to 30 June 2022		-	-	-

Reporting

38. The Northern Territory will report to the Commonwealth against the agreed milestones and performance indicators every 6 months during the operation of the Implementation Plan. Reports are expected by 1 March and 1 September each year for the preceding reporting period (1 July to 31 December and 1 January to 30 June respectively).
39. In addition to the reporting in Clause 36 above, and the milestones articulated in Table 5.2, the following information will be provided by the Northern Territory to the Commonwealth on a six monthly basis.
- (a) Inspections of licensed premises
 - i. Number of non-compliance visits.
 - ii. Percentage of non-compliance visits.
 - (b) Community Consultations
 - i. Number of community visits for alcohol management planning.
 - ii. Number of community consultations.
 - (c) Signage
 - i. Number of signs inspected.
 - ii. Number of signs replaced.
 - (d) Liquor Permits
 - i. Percentage of liquor permits withdrawn for compliance reasons.

- (e) Workforce
 - i. Number of people employed under this Implementation Plan as Regional Alcohol Strategy Project Officers and Licensing Inspectors who identify as Aboriginal people.
 - (f) Compliance visits
 - i. Number of visits to conduct community consultation relating to licensing compliance matters.
40. Circumstances may give rise to additional reporting being sought from the Northern Territory. Such requests should be kept to the minimum necessary for the effective assessment of the project or reform. Requests should not place an undue reporting burden on the Northern Territory and portfolio agencies and will be supplied on agreement from the Northern Territory.

Review and Evaluation

- 41. The Implementation Plan will be reviewed by 30 June 2015 and by 30 June 2019 with regard to progress made by the Parties in respect of achieving the agreed outcomes.
- 42. The Commonwealth and Northern Territory have agreed to review Indigenous employment targets in 2014-15, year three of this Implementation Plan.

Sign off

The Parties have confirmed their commitment to this agreement as follows:

Signature



Date

30 MAY 2013

[By state/territory Minister]

Signature



Date

3.6.13

[By Commonwealth Minister]