

# South Australia Implementation Plan

## NATIONAL PARTNERSHIP AGREEMENT ON NATURAL DISASTER RESILIENCE

### PART 1: PRELIMINARIES

1. This Implementation Plan is a schedule to the National Partnership Agreement on Natural Disaster Resilience (the National Partnership) and should be read in conjunction with that Agreement. The objective of the National Partnership is to enhance Australian communities' resilience to natural disasters.

### PART 2: TERMS OF THIS IMPLEMENTATION PLAN

2. This Implementation Plan will commence as soon as it is agreed between the Commonwealth of Australia, represented by the Minister for Justice and the State of South Australia, represented by the Minister for Emergency Services.
3. As a schedule to the National Partnership, the purpose of this Implementation Plan is to outline how the 2013-15 South Australian Natural Disaster Resilience Program (NDRP) is intended to be delivered and demonstrate South Australia's capacity to achieve the outcomes of the National Partnership.
4. This Implementation Plan will cease on completion or termination of the National Partnership, including the acceptance of final performance reporting and processing of final payments against performance benchmarks or milestones.
5. This Implementation Plan may be varied by written agreement between the Commonwealth and the State Ministers responsible for it under the overarching National Partnership.
6. The Parties to this Implementation Plan do not intend any of the provisions to be legally enforceable. However, that does not lessen the Parties' commitment to the plan and its full implementation.

## PART 3: STRATEGY FOR SOUTH AUSTRALIAN IMPLEMENTATION

### Project information

7. The project elements planned are:

(a) **National Strategy for Disaster Resilience (NSDR) Leadership and Grant Administration**

The South Australian Fire and Emergency Services Commission (SAFECOM) will undertake a strategic leadership role to ensure that the key objectives and outcomes of the National Partnership are achieved by coordinating and driving whole of state resilience program measures.

(b) **State Strategic Grant Scheme (SSGS)**

The State Strategic Grant Scheme will assist the State Emergency Management Committee (SEMC) to address state significant priority objectives identified in the *National Strategy for Disaster Resilience - South Australia Implementation Plan* by supporting projects that are most efficiently conducted on a State basis to deliver benefits across a range of hazards.

(c) **Natural Disaster Resilience Grant Scheme (NDRGS)**

The NDRGS is a competitive grants program that funds projects designed to support strategic priorities of the *National Strategy for Disaster Resilience* and enhance South Australia's resilience to natural disasters and other hazards identified in emergency risk assessments.

(d) **Emergency Management Volunteer Grant Scheme (EMVGS)**

The EMVGS is a competitive grant program that funds projects designed to support priorities identified in the *National Action Plan for the Attraction, Support and Retention of Emergency Management Volunteers*.

### Estimated costs

8. The maximum financial contribution to be provided by the Commonwealth for the Program to South Australia is \$4.2 million (\$2.1 million per year for two years) payable in accordance with the financial arrangements set out in Part 5 of the National Partnership. All payments are exclusive of GST.
9. The estimated overall budget (exclusive of GST) is set out in Table 1. The budget is indicative only and South Australia retains the flexibility to move funds between components and/or years, as long as outcomes are not affected. The Commonwealth contribution can only be moved between years with the agreement of the Commonwealth.

**Table 1: Estimated financial contributions**

(\$ million)	2013-14	2014-15	Total
<b>Commonwealth and State Government contribution</b>			
NSDR Leadership and Grant Administration	0.250	0.250	0.500
State Strategic Projects	0.715	0.715	1.430
Natural Disaster Resilience Grant Scheme	1.284	1.584	2.868
Emergency Management Volunteer Grant Scheme	0.625	0.625	1.250
<b>Applicant contribution (minimum)</b>			
Applicant contribution (across all components)	1.302	1.002	2.304
<b>Total estimated budget</b>	<b>4.176</b>	<b>4.176</b>	<b>8.352</b>
<i>less estimated Commonwealth contribution</i>	<i>2.088</i>	<i>2.088</i>	<i>4.176</i>
<i>equals estimated balance of non-Commonwealth contributions</i>	<i>2.088</i>	<i>2.088</i>	<i>4.176</i>

10. The NDRP will leverage off applicant co-contributions, where possible to ensure that the overall funding model stipulated in the National Partnership is achieved. Specifically, the cost share of all applications will be negotiated to ensure that Commonwealth contribution do not exceed 50 per cent for each individual project.
11. Where the assessment panel agrees to a reduced applicant cash contribution, the State contribution will be allocated to address the shortfall and ensure a 1:1 Commonwealth to State match is achieved for each individual project.
12. All applicants are expected to provide some in-kind contribution. For the purposes of meeting match funding requirements, applicant contributions may include in kind contribution of up to 20 per cent of the cash cost of the project.

### Program logic

13. SAFECOM will utilise funds from the National Partnership to conduct a grant funding program in South Australia (the NDRP) on behalf of the Minister for Emergency Services.
14. Alignment with the policy direction of the NSDR is a key consideration in the design of the South Australian NDRP. In particular, the concept of shared responsibility of governments, business, community leaders, the not-for-profit sector and educational institutions to improve disaster resilience. Additionally, the South Australian NDRP will seek to ensure that supported projects provide sustainable resilience outcomes.
15. All applications will be assessed against eligibility and other criteria prescribed in the SAFECOM 2013-15 NDRP Grant Management Policy (Attachment 2) which also prescribes the relevant approval processes for each project element.
16. Any funds not allocated in the competitive assessment process and any underspent funds from acquitted projects will be made available for future applications on the same basis to ensure that NDRP funds continue to be allocated for the intended purpose.

## Risk management

17. Program risks have been actively identified, entered into a risk register and categorised in terms of impact and likelihood. A risk management plan is in place to ensure appropriate actions are taken to mitigate identified risks.

## Relevant South Australian Context

18. In developing this Implementation Plan consideration has been given to the relevant South Australian context as described below. Key factors that have influenced the proposed direction are set out in Table 2.
19. In South Australia, the SEMC has developed a Plan to assist and guide implementation priorities identified in the NSDR. This Plan, called the *National Strategy for Disaster Resilience – South Australia Implementation Plan* (Attachment 1), aligns with the National NSDR Implementation Plan and is an assurance tool to ensure resilience practices are embedded in the South Australian environment.
20. The project elements detailed in this Implementation Plan will achieve the outcomes and objectives stated in the National Partnership by recognising and supporting a range of initiatives that:
  - (a) provide leadership and executive support for the South Australian NSDR Implementation Steering Committee to provide high level leadership and coordination with respect to progressing the implementation of the agreed national NSDR priorities in South Australia as prescribed in the *South Australia NSDR Implementation Plan*, develop the associated Communications Plan and other projects as required;
  - (b) ensure that NDRP grant funds are managed effectively and that all Commonwealth and State Government requirements are met through transparent processes evidenced through sound financial management and reporting;
  - (c) prioritise the implementation of a sustainable State Emergency Risk Management Framework including the completion of initial State and Zone risk assessment and treatment workshops and facilitating the publication of risk information to the community of South Australia;
  - (d) support the key objectives of the *National Emergency Management Volunteer Action Plan 2012*; and
  - (e) reduce community vulnerabilities and build appropriate local adaptive capacity and resilience by progressing the implementation of NSDR priority action areas, being:
    - (i) mitigation;
    - (ii) improving the resilience of vulnerable sections of society (including Indigenous Australians, culturally and linguistically diverse communities, children and youth, the elderly and people with disabilities); and
    - (iii) increasing engagement with the private and not-for-profit sectors.

**Table 2: Links with existing reforms or projects**

Program element	Existing reforms or projects	Complementary nature of activities
National Strategy for Disaster Resilience (NSDR) Leadership and Grant Administration	<p><i>NSDR</i>  <i>NSDR – National Implementation Plan</i>  <i>NSDR – South Australia Implementation Plan</i>  <i>NSDR – South Australia Communications Strategy</i>  <i>NSDR – South Australia Communications Plan</i></p>	<p>NSDR Leadership will ensure the nationally agreed NSDR priorities are progressed in South Australia by supporting high level leadership groups and key initiatives that will maximise stakeholder engagement across complementary projects.</p> <p>NSDR Grant Administration will ensure NDRP funds are managed effectively and that all Commonwealth and State Government requirements are met through transparent process and sound financial management and reporting.</p>
State Strategic Programs (SSP)	<p><i>NSDR</i>  <i>NSDR – National Implementation Plan</i>  <i>NSDR – South Australia Implementation Plan</i>  <i>NSDR – South Australia Communications Strategy</i>  <i>NSDR – South Australia Communications Plan</i>  <i>State Emergency Risk Management System</i>  <i>Zone Emergency Risk Management System</i>  <i>South Australia Emergency Risk Management Framework **</i>  <i>National Land Use Planning Roadmap</i>  <i>Climate Change Adaptation Framework for South Australia</i>  <i>National Disability Strategy 2010-2020</i></p>	<p>SSP will support projects that progress target areas identified in the National Strategy for Disaster Resilience – South Australia Implementation Plan and that SEMC deem to be most efficiently conducted on a state-wide basis to deliver benefits across a range of hazards.</p> <p>This will include continuing to build upon work commenced in previous NDRP rounds to conduct Local Government, Emergency Management Zone and State-wide National Emergency Risk Assessment Guideline (NERAG) compliant risk assessments.</p>

<p>Natural Disaster Resilience Grant Scheme (NDRGS)</p>	<p><i>NSDR</i>  <i>NSDR – South Australia Implementation Plan</i>  <i>NSDR – South Australia Communications Strategy</i>  <i>NSDR – South Australia Communications Plan</i>  SA Emergency Risk Management Framework **  <i>South Australian Strategic Plan (Strategic Priority Seven: Safe Communities, Healthy Neighbourhoods)</i>  <i>Climate Change Adaptation Framework for South Australia</i>  <i>National Emergency Risk Assessment Guidelines</i>  <i>National Disability Strategy 2010-2020</i></p>	<p>Building upon previous NDRP Grant Schemes, proposals will be assessed to ensure alignment with relevant state and National policies and methodologies relating to Disaster Resilience; and link with Local Government, Emergency Management Zone and State (NERAG) compliant Risk Assessments.</p>
<p>Emergency Management Volunteer Grant Scheme (EMVGS)</p>	<p><i>NSDR</i>  <i>NSDR – South Australia Implementation Plan</i>  <i>National Emergency Management Volunteer Action Plan 2012</i>  <i>National Disability Strategy 2010-2020</i>  <i>South Australian Strategic Plan 2011 (Target 24: Volunteering)</i></p>	<p>Building upon previous volunteer grant schemes, the EMVGS supports initiatives the progress the National Action Plan including the attraction, support, retention and resourcing of emergency management volunteers.</p>
<p>National Registration Inquiry System</p>	<p><i>National Strategy for Disaster Resilience</i></p>	<p>This will fund the South Australian share of the cost of maintaining a national capability that enhances community resilience.</p>

\*\* SA Emergency Risk Management Framework describes the elements in South Australia that bring together local, zone and state risk assessment processes.

## PART 4: PERFORMANCE AND REPORTING ARRANGMENTS

### Milestones

21. To qualify for the associated payment, South Australia must meet the following milestones:

**Table 3: Milestones: project (or output based) and implementation**

Milestones	Due date	Payment (\$million)
Commonwealth agreement to the South Australian Implementation Plan which demonstrates South Australia's strategy to achieving the outcomes and outputs of the National Partnership	n/a	\$1.044
July 2013 – March 2014 Commonwealth acceptance of South Australia's report demonstrating satisfactory progress against the Performance Indicators.	30 April 2014	\$1.044
April 2014 – August 2014 Commonwealth acceptance of South Australia's report demonstrating satisfactory progress against the Performance Indicators.	30 September 2014	\$1.044
September 2014 – March 2015 Commonwealth acceptance of South Australia's report demonstrating satisfactory progress against the Performance Indicators.	30 April 2015	\$1.044

### Performance Indicators

22. Specific performance measures to be reported by South Australia in relation to the objectives, outcomes and outputs of all program components are set out below:
- (a) activities/projects approved, commenced and completed for funding programs (grant schemes);
  - (b) implementation of activities that address risks identified in the State-wide risk assessment;
  - (c) implementation of activities that contribute to the achievement of the priority outcomes of the National Strategy for Disaster Resilience; and
  - (d) implementation of activities that contribute to the attraction, support and retention of emergency management volunteers.

### Reporting

23. South Australia will report to the Commonwealth against the agreed performance benchmarks as prescribed in Clause 22.
24. Program activity reports will be provided by 30 April 2014, 30 September 2014 and 30 April 2015 as prescribed in Table 3 of the National Partnership Agreement (Reporting Requirements and Payment Milestones).
25. Circumstances may give rise to additional reporting being sought from South Australia. Such requests should be kept to the minimum necessary for the effective assessment of

the project or reform. Requests should not place an undue reporting burden on South Australia.

### Review and Evaluation

26. In accordance with the National Partnership, a review of the Agreement will commence approximately six months prior to its expiry on 30 June 2015. South Australia will participate in the scheduled review.

### Sign off

The Parties have confirmed their commitment to this agreement as follows:

**Signature**  **Date** 22/5/14

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Hon Antonio Piccolo MP

**Signature**  **Date** 19.6.14

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Hon Michael Keenan MP

### Attachments

**Attachment 1:** *National Strategy for Disaster Resilience – South Australia Implementation Plan, SAFECOM South Australian Government, Adelaide (Version 4.2)*

**Attachment 2:** *SAFECOM 2013-15 Natural Disaster Resilience Program (NDRP) Policy*