

South Australian Implementation Plan

NATIONAL PARTNERSHIP ON
NATURAL DISASTER RESILIENCE

PART 1: PRELIMINARIES

1. This Implementation Plan is a schedule to the National Partnership Agreement on Natural Disaster Resilience and should be read in conjunction with that Agreement. The objective in the National Partnership is to enhance Australian communities' resilience to natural disasters.
2. The Implementation Plan provides for a South Australia Natural Disaster Resilience Program that provides grant funds to initiatives that build community resilience to natural disasters on an ongoing and sustainable basis.

PART 2: TERMS OF THIS IMPLEMENTATION PLAN

3. This Implementation Plan will commence as soon as it is agreed between the Commonwealth of Australia, represented by the Minister for Justice, and the State of South Australia, represented by the Minister for Emergency Services.
4. As a schedule to the National Partnership Agreement on Natural Disaster Resilience, the purpose of this Implementation Plan is to provide the public with an indication of how the South Australian Natural Disaster Resilience Program is intended to be delivered and demonstrate South Australia's capacity to achieve the outcomes of the National Partnership.
5. This Implementation Plan will cease on completion or termination of the National Partnership, including final performance reporting and processing of final payments against performance benchmarks or milestones.
6. This Implementation Plan may be varied by written agreement between the Commonwealth and State Ministers responsible for it under the overarching National Partnership.
7. The Parties to this Implementation Plan do not intend any of the provisions to be legally enforceable. However, that does not lessen the Parties' commitment to the plan and its full implementation.

PART 3: STRATEGY FOR SOUTH AUSTRALIA'S IMPLEMENTATION

Project information

8. The project elements planned are as follows:

(a) **National Strategy for Disaster Resilience (NSDR) Leadership and Grant Administration**

The South Australian Fire and Emergency Services Commission (SAFECOM) will undertake a strategic leadership role to ensure that the key objectives and outcomes of the National Partnership are met. This will be achieved by coordinating and driving whole-of-state multi-hazard resilience building initiatives to support shared responsibility across State and local governments and the non-government sector. Under this element, SAFECOM ensure compliance with administration and reporting requirements and will monitor the following grant schemes.

(b) **State Strategic Grant Scheme (SSGS)**

The State Strategic Grant Scheme will assist the State Emergency Management Committee (SEMC) to progress priority objectives identified in the *National Strategy for Disaster Resilience* by supporting projects that strategically improve emergency management governance that are most efficiently conducted on a State basis to deliver sustainable benefits across a range of hazards.

(c) **Natural Disaster Resilience Grant Scheme (NDRGS)**

The NDRGS is a competitive grants program that funds projects that progress priority objectives identified in the *National Strategy for Disaster Resilience*. These initiatives must demonstrate public value and sustainable community benefits.

(d) **Emergency Management Volunteer Grant Scheme (EMVGS)**

The EMVGS is a competitive grant program that funds projects that progress priorities identified in the *National Action Plan for the Attraction, Support and Retention of Emergency Management Volunteers*. These initiatives must demonstrate public value and sustainable volunteer and community benefits.

Estimated costs

9. The maximum financial contribution to be provided by the Commonwealth for the project to the jurisdiction is \$4.2 million, payable in accordance with financial arrangements set out in Part 5 of the National Partnership. All payments are exclusive of GST.
10. The estimated overall budget (exclusive of GST) is set out in Table 1. The budget is indicative only and South Australia retains the flexibility to move funds between components and/or years, as long as outcomes are not affected. The Commonwealth contribution can only be moved between years with the agreement of the Commonwealth.

Table 1: Estimated financial contributions

(\$ million)	2015-16	2016-17	Total
NSDR Leadership and Grant Administration	0.300	0.300	0.600
State Strategic Grant Scheme	0.500	0.500	1.000
Natural Disaster Resilience Grant Scheme	2.275	2.304	4.579
Emergency Management Volunteer Grant Scheme	0.200	0.200	0.400
Applicant contribution (minimum)			
Applicant contribution (across all components)	.925	.896	1.821
Total estimated budget	4.200	4.200	8.400
<i>less</i> estimated Commonwealth contribution	2.100	2.100	4.20
equals estimated balance of non-Commonwealth contributions	2.100	2.100	4.20

Programme logic

11. SAFECOM will utilise total funds from the National Partnership to conduct the South Australian Natural Disaster Resilience Program (NDRP) on behalf of the Commonwealth Minister for Justice and the South Australian Minister for Emergency Services.
12. The project elements detailed in this Implementation Plan will achieve the outcomes and objectives stated in the National Partnership through alignment with the *National Strategy for Disaster Resilience*.
13. Consistent with the *National Strategy for Disaster Resilience*, approved projects will demonstrate South Australia's commitment to shared responsibility across governments, business, community, and the not-for-profit and education sectors to improve community-wide disaster resilience.
14. Primary beneficiaries will make financial and/or in-kind contributions toward project costs, commensurate with capacity to pay, to support the implementation of the National Partnership Agreement.
15. Approved projects will be implemented at State, Zone, Local Government and community level in partnership with key stakeholders to deliver sustainable benefits across a range of hazards and geographic areas.
16. Priority will be given to collaborative initiatives that address prioritised risk, based on National Emergency Risk Assessment Guideline (NERAG) risk management processes.
17. Priority will be given to collaborative initiatives that demonstrate alignment with South Australia's Reforming Democracy Policy and the Better Together Program incorporating the Public Value Framework.
18. NDRP grant funds will only support activities that are currently undertaken by, or are the responsibility of the applicant or other agencies or organisations, where a new standard or benchmark for ongoing service delivery or capability will be established and sustained beyond the grant funded period.

19. Project outputs for the Improvement of emergency management capability and/or community resilience will be aligned with or complementary to, state emergency management arrangements.

Risk management

20. A risk management plan is in place. Risks have been actively identified, entered into a risk log and categorised in terms of impact and likelihood.
21. The independent function and integrity of the assessment panel/s and transparency of assessment processes will be maintained by:
- a. All grant scheme applications being subject to a two stage merit-based approval process. Eligible funding applications will firstly be assessed by the appropriate multi-agency panel assessment at senior official level. Recommended proposals will then be submitted for approval at Executive/Ministerial level corresponding with the grant scheme. The approval of both senior official and Executive/Ministerial level is required for funding approval.
 - b. Project proposals or applications with presumptive NDRP endorsements bypassing this two-stage approval process are ineligible under this National Partnership.
22. Financial accountability will be maintained by compliance with relevant South Australian Treasurer's Instruction 15 "Grant Funding".

Relevant South Australian Context

23. In developing this Implementation Plan consideration has been given to the South Australian state context. Key factors that have influenced the proposed direction are set out in Table 2.

Table 2: Links with existing reforms or projects

Program element	Existing reforms or projects	Complementary nature of activities
National Strategy for Disaster Resilience (NSDR) Leadership and Grant Administration	<i>National Strategy for Disaster Resilience (COAG, 2011)</i> <i>NSDR – National Implementation Plan</i> <i>NSDR Community Engagement Framework (EMA Handbook 6)</i> <i>NSDR – South Australia Implementation Plan</i> <i>SA Reforming Democracy Policy</i> <i>SA Better Together Program Incorporating the Public Value Framework</i>	NSDR Leadership will ensure the nationally agreed NSDR priorities are progressed in South Australia by supporting high level leadership groups and key initiatives that maximise stakeholder engagement across complementary projects. NSDR Grant Administration will support efficient and effective use of National Partnership funds and will ensure that Commonwealth and State Government requirements are met through transparent assessment processes and sound financial management.

Program element	Existing reforms or projects	Complementary nature of activities
State Strategic Grant Scheme (SSGS)	<p><i>National Strategy for Disaster Resilience (COAG, 2011)</i></p> <p><i>NSDR – National Implementation Plan</i></p> <p><i>National Land Use Planning Roadmap</i></p> <p><i>National Disability Strategy 2010-2020</i></p> <p><i>NSDR Community Engagement Framework (EMA Handbook 6)</i></p> <p><i>State Emergency Management Committee – Strategic Plan</i></p> <p><i>NSDR – South Australia Implementation Plan</i></p> <p><i>SA Reforming Democracy Policy</i></p> <p><i>SA Better Together Program Incorporating the Public Value Framework</i></p>	<p>The SSGS will support projects that progress:</p> <ul style="list-style-type: none"> • Target areas identified in the National Strategy for Disaster Resilience, and that the State Emergency Management Committee deems to be most efficiently conducted on a state-wide basis to deliver benefits across a range of hazards. • Strategic initiatives prioritised in State-wide National Emergency Risk Assessment Guideline (NERAG) compliant risk management processes.
Natural Disaster Resilience Grant Scheme (NDRGS)	<p><i>National Strategy for Disaster Resilience (COAG, 2011)</i></p> <p><i>NSDR – South Australia Implementation Plan</i></p> <p><i>National Disability Strategy 2010-2020</i></p> <p><i>NSDR Community Engagement Framework (EMA Handbook 6)</i></p> <p><i>National Emergency Risk Assessment Guidelines (NERAG)</i></p> <p><i>South Australian Strategic Plan (Strategic Priority Seven: Safe Communities, Healthy Neighbourhoods)</i></p> <p><i>SA Reforming Democracy Policy</i></p> <p><i>SA Better Together Program Incorporating the Public Value Framework</i></p>	<p>The NDRGS will support projects that progress:</p> <ul style="list-style-type: none"> • Risk treatments and control improvements that have been identified and prioritised through Zone and State (NERAG) compliant risk management processes. • Partnerships with key stakeholders to deliver sustainable benefits across a range of hazards and geographic areas.
Emergency Management Volunteer Grant Scheme (EMVGS)	<p><i>National Strategy for Disaster Resilience (COAG, 2011)</i></p> <p><i>NSDR – South Australia Implementation Plan</i></p> <p><i>NSDR Community Engagement Framework (EMA Handbook 6)</i></p> <p><i>National Emergency Management Volunteer Action Plan 2012</i></p> <p><i>National Disability Strategy 2010-2020</i></p> <p><i>South Australian Strategic Plan 2011 (Target 24: Volunteering)</i></p> <p><i>SA Reforming Democracy Policy</i></p> <p><i>SA Better Together Program incorporating the Public Value Framework</i></p>	<p>The EMVGS will support projects that progress:</p> <ul style="list-style-type: none"> • National Action Plan including the attraction, support, retention and resourcing of emergency management volunteers.

PART 4: PERFORMANCE AND REPORTING ARRANGEMENTS

Milestones

24. Payment milestones are outlined in Table 3 of the National Partnership Agreement.
25. To qualify for the associated payment, South Australia must meet the following milestones:

Table 3: Milestones: output and implementation

Milestones	Due Date	Payment
Commonwealth agreement to the South Australia Implementation Plan that clearly demonstrates South Australia's strategy to achieve the outcomes and outputs of the National Partnership Agreement (NPA) as per clause 17 of the NPA		\$1.044m
First Report – Commonwealth acceptance of the South Australia report demonstrating satisfactory progress against the Performance Indicators	October 2016	\$1.044m
Final Report – Commonwealth acceptance of the South Australia report demonstrating satisfactory progress against the Performance Indicators	April 2017	\$2.088m

26. South Australia will also prepare a Final Report within 90 days of the completion of all the outputs under the National Partnership Agreement.

Performance indicators

27. Specific performance indicators to be reported against by South Australia in relation to the objectives, outcomes and outputs of all program elements are as follows:
- projects approved, funding agreements signed and projects completed as at the milestones due dates;
 - implementation of activities that address risks identified in the State-wide Risk Assessment;
 - implementation of activities that contribute to the achievement of the priority outcomes of the National Strategy for Disaster Resilience; and
 - implementation of activities that contribute to the attraction, support and retention of emergency management volunteers.

Reporting

28. South Australia will report to the Commonwealth as prescribed in Table 3 of the National Partnership (Reporting Requirements and Payment Milestones).
29. Circumstances may give rise to additional reporting being sought from jurisdictions. Such requests should be kept to the minimum necessary for the effective assessment of the project or reform. Requests should not place an undue reporting burden on jurisdictions and portfolio agencies.

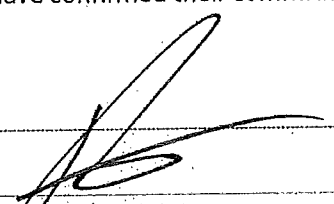
Review and Evaluation

30. The Implementation Plan will be reviewed in conjunction with the review of the National Partnership with regard to progress made by the Parties in respect of achieving the agreed outcomes.
31. In accordance with the National Partnership, South Australia will participate in any review.

Sign off

The Parties have confirmed their commitment to this agreement as follows:

Signature

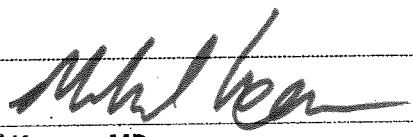


Date

23/11/16

Hon Peter Malinauskas MLC

Signature



Date

20/12/16

Hon Michael Keenan MP