

Australian Capital Territory Implementation Plan

NATIONAL PARTNERSHIP AGREEMENT
SUPPORTING NATIONAL MENTAL HEALTH REFORM

PART 1: PRELIMINARIES

1. This Implementation Plan is a schedule to the National Partnership Agreement Supporting National Mental Health Reform and should be read in conjunction with that Agreement. The objective in the National Partnership is to deliver improved health, social, economic and housing outcomes for people with severe and persistent mental illness by addressing service gaps and preventing ongoing cycling through state and territory mental illness services.
2. The following projects will be delivered by the Australian Capital Territory to achieve the outcomes of the National Partnership:
 - (a) Project 1: Adult Mental Health Step-up Step-down Outreach Support. This project seeks to provide early intervention support to avoid acute hospital admission and post-discharge; and
 - (b) Project 2: Supported Accommodation Outreach targeting people with serious mental illness and recent experience of involuntary institutional care. This project provides supported accommodation outreach for people who have serious mental illness and a history of leaving involuntary institutional care.

Part 2: Terms of this Implementation Plan

3. This Implementation Plan will commence as soon as it is agreed between the Commonwealth of Australia, represented by the Hon. Mark Butler MP the Minister for Mental Health and Ageing, Minister for Social Inclusion and Minister Assisting the Prime Minister on Mental Health Reform, and the Australian Capital Territory, represented by the Hon. Katy Gallagher MLA, Chief Minister, Australian Capital Territory, Minister for Health and Minister for Industrial Relations.
4. As a schedule to the National Partnership Agreement Supporting National Mental Health Reform, the purpose of this Implementation Plan is to provide the public with an indication of how the Australian Capital Territory projects intend to be delivered and demonstrate capacity to achieve the outcomes of the National Partnership.
5. This Implementation Plan will cease on completion or termination of the National Partnership, including the acceptance of final performance reporting and processing of final payments against performance benchmarks or milestones.
6. This Implementation Plan may be varied by written agreement between the Commonwealth and State Ministers responsible for it under the overarching National Partnership.

7. The Parties to this Implementation Plan do not intend any of the provisions to be legally enforceable. However, that does not lessen the Parties' commitment to the plan and its full implementation.

Part 3: Strategy for Australian Capital Territory implementation

Project information

8. Project 1: Adult Mental Health Step-up Step-down Outreach Support: Over the five years to June 2016, the project will deliver the agreed outcomes and outputs, as follows:
 - (a) The provision of short term (up to three months) 24 hour step-up step-down outreach support to people over the age of 18 years suffering from mental illness, operating for 52 weeks a year (a minimum of 5,200 supported days), serving an average of 15 people at any one time.
 - (b) The 24 hour step-up step-down outreach support service provides high level transitional outreach support using a case management approach. It provides subacute mental health clients an alternative to acute hospital admission and/or support for people re-engaging with the community following an episode of acute illness, for a maximum period of three months (340 supported days) with clients being transitioned to lower needs community support networks.
9. Project 2: Supported Accommodation Outreach targeting people with serious mental illness and recent experience of involuntary institutional care: Over the five years to June 2016, the project will deliver the agreed outcomes and outputs, as follows:
 - (a) The provision of outreach support for up to 18 people with mental illness or mental dysfunction at any one time, including:
 - i assistance with daily living skills;
 - ii provision or referral to groups or workshops on topics such as stress management, mental and physical wellbeing, and relationship building;
 - iii assistance with obtaining and sustaining independent and suitable housing;
 - iv assistance with arranging regular social and recreational contact;
 - v linkage to longer term education or work opportunities as appropriate;
 - vi provision of, or referral to, transport and information services; and
 - vii assistance with developing links with health, community and other services.
 - (b) This program will maintain support for 18 new clients (4,320 support hours) per annum with serious mental illness and recent experience of involuntary institutional care, to transition from 24 hour crisis supported accommodation to permanent housing accommodation. It will provide ongoing support, depending the level of assessed need, through the 'stairwell' supported accommodation and outreach program including access to a staffed onsite living skills and drop-in program. Clients will transition from the support program as they are assessed for engagement with less intensive support services such as Personal Helpers and Mentors Program (PHaMs).

Estimated costs

10. The maximum financial contribution to be provided by the Commonwealth to the Australian Capital Territory for the projects is \$2.790 million over 5 years (2011-12 to 2015-16) payable in accordance with performance benchmarks set out in Part 4. All payments are exclusive of GST.
11. The estimated overall budget (exclusive of GST) is set out in Table 1. The budget is indicative only and the Australian Capital Territory retains the flexibility to move funds between components and/or years, as long as outcomes are not affected. The Commonwealth contribution can only be moved between years with the agreement of the Commonwealth.

Table 1: Estimated financial contributions

Australian Capital Territory	2011-12 (\$m)	2012-13 (\$m)	2013-14 (\$m)	2014-15 (\$m)	2015-16 (\$m)	Total (\$m)
<i>Project 1: Adult Mental Health Step-up Step-Down Outreach Support *</i> Provide early intervention support to avoid acute hospital admission and post-discharge follow up support for up to 60 consumers per annum.	0.185	0.370	0.370	0.370	0.370	1.665
<i>Project 2: Supported Accommodation Outreach targeting people with serious mental illness and recent experience of involuntary institutional care.</i> Supported accommodation outreach for 18 people annually who have a serious mental illness and a history of leaving involuntary institutional care.	0.125	0.250	0.250	0.250	0.250	1.125
Total estimated Commonwealth contribution	0.310	0.620	0.620	0.620	0.620	2.790
Australian Capital Territory contribution Project 1	0.318	0.393	0.404	0.416	0.428	1.959
Australian Capital Territory contribution Project 2	0.267	0.275	0.283	0.291	0.299	1.415
Total estimated Australian Capital Territory contribution	0.585	0.668	0.687	0.707	0.727	3.374
Total estimated budget	0.895	1.288	1.307	1.327	1.347	6.164

Program logic

12. The projects detailed in this Implementation Plan will achieve the outcomes and objectives stated in the National Partnership by addressing both priority areas:
 - (a) Priority area one: people with severe and persistent mental illness and complex care needs, who need stable accommodation and support to keep well and break the hospital cycle; and
 - (b) Priority area two: presentation, admission and discharge planning in emergency departments and major hospitals and related support services, for people with a mental illness and who frequently present at emergency departments.

Relevant Territory Context

13. In developing this Implementation Plan consideration has been given to relevant territory context. Key factors that have influenced the proposed direction are listed below.
14. Project 1: Adult Mental Health Step-up Step-Down Outreach Support
 - (a) The step-up step-down components address the risks of emergency department presentations by providing intensive support to mental health consumers in their homes.
 - (b) The Australian Capital Territory funding co-contribution provides services to 15 mental health consumers in addition to the Commonwealth contribution.
15. Project 2: Supported Accommodation Outreach targeting people with serious mental illness and recent experience of involuntary institutional care
 - (a) People leaving involuntary institutional care such as mental health inpatient units and prison have much higher rates of suicide or attempted suicide within 12 months of discharge than the general population.
 - (b) The Australian Capital Territory experiences a number of people accessing refuges and other short term accommodation supports who have significant mental health issues and experienced immigration detention either overseas or in Australia. This program targets these people and aims to break the hospital cycle.
 - (c) The Australian Capital Territory funding co-contribution provides services to 18 mental health consumers in addition to the Commonwealth contribution.

Part 4: Performance and reporting arrangements

Performance benchmarks

16. Funding will reward the Australian Capital Territory upon meeting performance targets as set out in Table 2 below.

Table 2: Performance Benchmarks

Project 1	2011-12	2012-13	2013-14	2014-15	2015-16	Five year total
15 clients receiving support for up to 3 months per annum (up to 245 clients over 4 years)	5	15 clients receiving support at any given time	15 clients receiving support at any given time	15 clients receiving support at any given time	15 clients receiving support at any given time	245 clients supported over 4 years
Support hours provided	120	5200 hours of support	5200 hours of support	5200 hours of support	5200 hours of support	20,920 hours of support over 4 years
Project 2	2011-12	2012-13	2013-14	2014-15	2015-16	Five year total
77 clients receiving support to transition to long term accommodation [^]	5	18 clients transition to long term housing	18 clients transition to long term housing	18 clients transition to long term housing	18 clients transition to long term housing	77 clients transition to long term housing over 4 years
support hours provided [^]	150	4320 hours of support	4320 hours of support	4320 hours of support	4320 hours of support	17,430 hours of support over 4 years

NB: The Australian Capital Territory Government co-contribution in the Implementation Plan for 2011-12 has enabled mental health consumers to receive support through both these projects.

Reporting

17. The Australian Capital Territory will report for each project against the agreed performance indicators every 6 months during the operation of the National Partnership Agreement. Progress reports are to be provided in the format at Schedule B of the Agreement. The reports are expected by 30 April and 30 October each year as identified at National Partnership – Part 4: Performance Monitoring and Reporting – Table 1: Reporting Requirements.
18. Circumstances may give rise to additional reporting being sought from jurisdictions. Such requests should be kept to the minimum necessary for the effective assessment of the project or reform. Requests should not place an undue reporting burden on jurisdictions and portfolio agencies.

19. The Commonwealth will provide payments as follows:
 - (a) 6 month progress report: satisfactory progress towards performance benchmarks for the each 12 month period as identified in Table 3; and
 - (b) 12 month progress report: achievement of performance benchmarks for each 12 month period as identified in Table 3.
20. If a State does not achieve one or more performance benchmark(s) in full due to circumstances beyond its control or circumstances not anticipated at the time of signing the Implementation Plan, the Commonwealth may provide a partial payment to the State.
21. The Commonwealth will only make a partial payment if the State is able to demonstrate that it implemented adequate and appropriate arrangements that would have achieved the relevant performance benchmarks but for those circumstances.
22. The payments by the Commonwealth against reporting of performance benchmarks is as follows:

Table 3 - Payments against performance benchmarks

Projects 1 and 2	2011-12 (\$m)	2012-13 (\$m)	2013-14 (\$m)	2014-15 (\$m)	2015-16 (\$m)	Five year total (\$m)
Initial payment to assist with the establishment of the project	0.310	n/a	n/a	n/a	n/a	0.310
12 month progress report due 30 October	n/a	0.310 (see Note)	0.310	0.310	0.310	1.240
6 month progress report due 30 April	n/a	0.310	0.310	0.310	0.310	1.240
Total funds for reporting period	0.310	0.620	0.620	0.620	0.620	2.790

Note: 12 month progress report for 2011-12 to include project establishment activity

Review and Evaluation

23. A mid-term review will be jointly undertaken by the Commonwealth and the states by 30 June 2014 that will assess the extent to which the project objectives, outcome and outputs of this Agreement are being met, and will recommend actions to address any shortcomings and promote the successful delivery of this Agreement.
24. The Implementation Plan will be reviewed no later than 30 June 2015 with regard to progress made by the parties in respect of achieving the agreed outcomes.

Sign off

The Parties have confirmed their commitment to this agreement as follows:

Signature *Katy Gallagher*
The Hon. Katy Gallagher MLA

Date *27.6.12*

Signature *M. Butler*
The Hon. Mark Butler MP

Date *27/6/12*