

# Western Australia

## Implementation Plan

### NATIONAL PARTNERSHIP AGREEMENT SUPPORTING NATIONAL MENTAL HEALTH REFORM

#### Part 1: Preliminaries

1. This Implementation Plan is a schedule to the National Partnership Agreement Supporting National Mental Health Reform and should be read in conjunction with that Agreement. The objective in the National Partnership is to deliver improved health, social, economic and housing outcomes for people with severe and persistent mental illness by addressing service gaps and preventing ongoing cycling through state and territory mental illness services.
2. The following projects will be delivered by Western Australia to achieve the outcomes of the National Partnership:
  - (a) Project 1: Individualised Community Living Initiative. This project seeks to provide 30 individualised support packages and 6 dwellings for people with severe and persistent mental illness and complex care needs; and
  - (b) Project 2: Mental Health Assertive Community Intervention Initiative. This project seeks to expand mental health assertive community intervention services that respond to the needs of children and their families to reduce emergency department admissions, through the establishment of a new mental health service in metropolitan Perth.

#### Part 2: Terms of this Implementation Plan

3. This Implementation Plan will commence as soon as it is agreed between the Commonwealth of Australia, represented by the Hon. Mark Butler MP, Minister for Mental Health and Ageing, Minister for Social Inclusion and Minister Assisting the Prime Minister on Mental Health Reform and Western Australia, represented by the Hon. Helen Morton MLC, Minister for Mental Health, and Minister for Disability Services.
4. As a schedule to the National Partnership Agreement Supporting National Mental Health Reform, this Implementation Plan indicates how the Western Australia projects will be delivered and demonstrate Western Australia's capacity to achieve the outcomes of the National Partnership.
5. This Implementation Plan will cease on completion or termination of the National Partnership, including the acceptance of final performance reporting and processing of final payments against performance benchmarks or milestones.
6. This Implementation Plan may be varied by written agreement between the Commonwealth and State Ministers responsible for it under the overarching National Partnership.
7. The Parties to this Implementation Plan do not intend any of the provisions to be legally enforceable. However, that does not lessen the Parties' commitment to the plan and its full implementation.

## Part 3: Strategy for Western Australia implementation

### Project information

8. Project 1: Individualised Community Living Initiative. Over the five years to June 2016, the project will deliver agreed outcomes and outputs, as follows:
  - (a) The provision of 30 individualised support packages for people with severe and persistent mental illness and complex needs and the completion of the purchase of 6 homes in 2012/13. Accommodation will comprise 1-2 bedroom dwellings located in the metropolitan area, purchased and managed by the Department of Housing's social housing program.
  - (b) The support packages will be comprehensive and will include all the clinical and non clinical support required by the assessed individual. The average support level is expected to vary between medium and high. The individual's support needs will be reviewed annually, and when the support needs change, the support package will be altered. If the individual no longer requires formal support, the individual will leave the program and the funds will be become available for another person.
  - (c) The key objectives of this measure are to reduce the use of mental health inpatient beds for people with accommodation difficulties to enable people with mental illness to live a good life in the community and sustain successful, permanent and stable tenancies.
9. Project 2: Mental Health Assertive Community Intervention Initiative. Over the five years to June 2016, the project will deliver agreed outcomes and outputs, as follows:
  - (a) Establish one new service comprising a 24/7 acute response team and a family support service in metropolitan Perth.
  - (b) The 24/7 acute response team will comprise multidisciplinary clinical staff to assist children and their families in crisis by providing community based solutions that diverts presentations at emergency departments and avoids unnecessary hospital inpatient admissions for children. The family support service, provided by a non-government organisation, will target children experiencing mental health problems and their families. The service will offer short term follow-up within the community and assist with linking children and families into services and supports that best meet their needs.
  - (c) The performance measures to monitor the progress of this initiative include; the number of children with mental illness and their families provided with assessment, brief intervention and family support; the number of children with mental illness and their families with a comprehensive support plan; and the proportion of children supported by this initiative who, after initial assessment and support, are subsequently admitted to mental health inpatient units or presenting to emergency departments for urgent assessment.

### Estimated costs

10. The maximum financial contribution to be provided by the Commonwealth to Western Australia for the projects is \$26.081 million over 5 years (2011-12 to 2015-16) payable in accordance with performance benchmarks set out in Part 4. All payments are exclusive of GST.



11. The estimated overall budget (exclusive of GST) is set out in Table 1. The budget is indicative only and Western Australia retains the flexibility to move funds between components and/or years, as long as outcomes are not affected. The Commonwealth contribution can only be moved between years with the agreement of the Commonwealth.

Table 1: Estimated financial contributions

Western Australia	WA funding distribution	2011/12 (\$m)	2012/13 (\$m)	2013/14 (\$m)	2014/15 (\$m)	2015/16 (\$m)	Total (\$m)
<b>Project 1: Individualised Community Living Initiative</b> Provide 30 individualised support packages for people with severe and persistent mental illness and complex needs per annum and purchase of 6 homes (capital), with 3 in 2011-12 and 3 in 2012-13.	Capital Operational	1.395	1.395 2.055	2.275	2.510	2.983	12.612
<b>Project 2: Mental Health Assertive Community Intervention Initiative</b> Expand mental health assertive community intervention services that respond to the needs of children (aged 0-16 years) and their families to reduce emergency department admissions. Establish 1 new service comprising a 24/7 acute response team and a family support service in Perth metro.		0.038	1.825	3.718	3.867	4.021	13.463
<b>Total estimated Commonwealth contribution</b>		1.433	5.275	5.993	6.377	7.004	26.081
<b>Total estimated Western Australia contribution</b>	Independent Community Living:	2.7	7.4	7.5	7.5	7.5	32.6
	Social Housing:	46.5	0	0	0	0	46.5
	Clinical children's services:	1.6	1.6	1.7	1.7	1.8	8.4
		50.8	9.0	9.2	9.2	9.3	87.5
<b>Total estimated budget</b>		52.233	14.275	15.193	15.577	16.304	113.581

## Program logic

12. The projects detailed in this Implementation Plan will achieve the outcomes and objectives stated in the National Partnership by addressing both priority areas:
  - (a) Priority area one: people with severe and persistent mental illness and complex care needs, who need stable accommodation and support to keep well and break the hospital cycle; and
  - (b) Priority area two: presentation, admission and discharge planning in emergency departments and major hospitals and related support services, for people with a mental illness and who frequently present at emergency departments.

## Relevant State Context

13. In developing this Implementation Plan consideration has been given to relevant state context. Key factors that have influenced the proposed direction are listed below.
14. Project 1: Individualised Community Living Initiative
  - (a) It is a priority need in Western Australia to ensure people with severe and persistent mental illness and complex care needs have the right level of support to maintain stable accommodation and keep well. A state-wide community consultation conducted by the Western Australia Mental Health Commission in 2010, affirmed the importance of stable accommodation and support as important requirements for people with a mental illness.
15. Project 2: Mental Health Assertive Community Intervention Initiative
  - (a) The strategic policy for mental health in Western Australia, *Mental Health 2020: Making it personal and everybody's business* recognised that focus on the early years of a child's life for early intervention is important. One of the key actions in the policy is the development of a 'dedicated 24 hour emergency response service for children and adolescents.'
  - (b) There is currently a large gap in the provision of services and supports for children and their families who are experiencing a mental health crisis. The need for improved services for families such as crisis responses were identified in the Commissioner for Children and Young People's (CCYP) "*Report of the Inquiry into the mental health and wellbeing of children and young people in Western Australia*" which was conducted in 2011.



## Part 4: Performance and reporting arrangements

### Performance benchmarks

16. Funding will reward Western Australia upon meeting performance targets as set out in Table 2 below.

Table 2: Performance Benchmarks

Project 1	2011-12	2012-13	2013-14	2014-15	2015-16	Five year total
30 packages of care by year 5 of the project <sup>1</sup>	0	23 packages	25 packages (23 existing, 2 new)	26 packages (25 existing, 1 new)	30 packages (26 existing, 4 new)	30 packages of care established through the project
6 homes purchased	0	6 homes purchased and available for clients	6 existing homes available for clients	6 existing homes available for clients	6 existing homes available for clients	6 homes established through the project
30 individuals supported by year 5 of the project	0	23 individuals receiving support	25 individuals receiving support (23 existing; 2 new)	26 individuals receiving support (25 existing; 1 new)	30 individuals receiving support (26 existing; 4 new)	30 individuals able to receive support through the project

Project 2	2011-12	2012-13	2013-14	2014-15	2015-16	Five year total
700 packages of care provided over 4 years	0	100 packages of care	200 packages of care	200 packages of care	200 packages of care	700 packages of care provided over 4 years
1,400 clients (children and families) receiving the service	0	200 clients receiving services	400 clients receiving services	400 clients receiving services	400 clients receiving services	1,400 receiving services over 4 years

<sup>1</sup> Packages of care represent the total number of packages available each financial year. It is expected that individuals will require a package of support for at least 2-3 years, and longer for many individuals, therefore it is estimated that at least 30 individuals in total will be supported over the 5 year period of this initiative. The duration and hours of support provided will be reported once the individuals have been assessed for their support needs.

## Reporting

17. Western Australia will report for each project against the agreed performance indicators every 6 months during the operation of the National Partnership Agreement. Progress reports are to be provided in the format at Schedule B of the Agreement. The reports are expected by 30 April and 30 October each year as identified at National Partnership – Part 4: Performance Monitoring and Reporting – Table 1: Reporting Requirements.
18. Circumstances may give rise to additional reporting being sought from jurisdictions. Such requests should be kept to the minimum necessary for the effective assessment of the project or reform. Requests should not place an undue reporting burden on jurisdictions and portfolio agencies.
19. The Commonwealth will provide payments as follows:
  - (a) 6 month progress report: satisfactory progress towards performance benchmarks for the relevant 12 month period as identified in Table 3; and
  - (b) 12 month progress report: achievement of performance benchmarks for each 12 month period as identified in Table 3.
20. If a State does not achieve the relevant 12 month performance benchmark(s) in full due to circumstances beyond its control or circumstances not anticipated at the time of signing the Implementation Plan, the Commonwealth may provide a partial payment to the State.
21. The Commonwealth will only make a partial payment if the State is able to demonstrate that it implemented adequate and appropriate arrangements that would have achieved the relevant performance benchmarks but for those circumstances.

22. The payments by the Commonwealth against reporting of performance benchmarks is as follows:

Table 3 - Payments against performance benchmarks

Projects 1 and 2	2011-12 (\$m)	2012-13 (\$m)	2013-14 (\$m)	2014-15 (\$m)	2015-16 (\$m)	Five year total (\$m)
Initial payment to assist with the establishment of the project	1.433	n/a	n/a	n/a	n/a	1.433
12 month progress report due 30 October	n/a	2.638 (see Note)	2.996	3.188	3.502	12.324
6 month progress report due 30 April	n/a	2.638	2.996	3.188	3.502	12.324
Total funds for reporting period	1.433	5.275	5.993	6.377	7.004	26.081

Note: 12 month progress report for 2011-12 to include project establishment activity


### Review and Evaluation

23. A mid-term review will be jointly undertaken by the Commonwealth and the states by 30 June 2014 that will assess the extent to which the project objectives, outcome and outputs of this Agreement are being met, and will recommend actions to address any shortcomings and promote the successful delivery of this Agreement.
24. The Implementation Plan will be reviewed no later than 30 June 2015 with regard to progress made by the parties in respect of achieving the agreed outcomes.

Sign off

The Parties have confirmed their commitment to this agreement as follows:

Signature

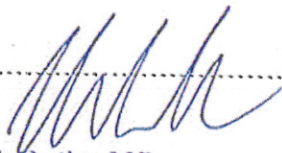


Date

27.6.2012

The Hon. Helen Morton MLC

Signature



Date

28/6/12

The Hon. Mark Butler MP