

PROJECT AGREEMENT FOR HEALTH AND HOSPITALS FUND – 2010 REGIONAL PRIORITY ROUND PROJECTS IN CAIRNS AND TOWNSVILLE

Council of
Australian
Governments

An agreement between

- the Commonwealth of Australia and
- the State of Queensland

The outputs of this project will be the redevelopment of the Cairns and Townsville Base Hospitals for the construction and fit out of new Planned Procedure Centres.

Project Agreement for Health and Hospitals Fund – 2010 Regional Priority Round Projects in Cairns and Townsville

INTERGOVERNMENTAL AGREEMENT ON FEDERAL FINANCIAL RELATIONS

PRELIMINARIES

1. This Project Agreement (the Agreement) is created subject to the provisions of the Intergovernmental Agreement on Federal Financial Relations and should be read in conjunction with that Agreement and its Schedules, which provide information in relation to performance reporting and payment arrangements.
2. The objectives of the Health and Hospitals Fund, whilst not replacing state and territory effort, are to invest in major health infrastructure programs that will make significant progress towards achieving the Commonwealth's health reform targets, and make strategic investments in the health system that will underpin major improvements in efficiency, access or outcomes of health care.
3. The Commonwealth contribution is conditional on the achievement of outputs and milestones by Queensland, which will be assessed by the Commonwealth through the provision of a Project Plan by Queensland and standard quarterly project status reports as outlined in Part 4.
4. This Agreement will support the delivery of improved and efficient health care services to Far North and North West Queensland through the redevelopment of the Cairns Base Hospital and Townsville Base Hospital.
5. This Agreement constitutes the entire agreement for this project.

PART 1 – FORMALITIES

Parties to this Agreement

6. This Agreement is between the Commonwealth of Australia (the Commonwealth) represented by the Minister for Health, and the State of Queensland (Queensland) represented by the Queensland Minister with portfolio responsibility for health.

Term of the Agreement

7. This Agreement will commence as soon as the Commonwealth and Queensland signs the Agreement and will expire on completion of the project as outlined in the Project Plan, including the acceptance of final performance reporting and processing of final payments against milestones, unless terminated earlier or extended as agreed in writing by the Parties.
8. The Project Plan to be developed by senior Queensland officials and agreed by senior Commonwealth officials, is expected to be a flexible document that may be varied over time to accommodate changed circumstances. However, variations to the Project Plan that directly affect payment milestones and their achievement are subject to written agreement between the Ministers.

PART 2 – PROJECT OUTPUTS

Outputs

9. The outputs of this Agreement, as described in the Regional Priority Round of the Health and Hospitals Fund project application dated 02 December 2010, and in the Project Plan will be:

Cairns Base Hospital

- (a) Assist Queensland with its purchase of furniture and equipment; and
- (b) the construction and fit-out of a new Planned Procedure Centre within the Clinical Services Building at Cairns Base Hospital. The new Planned Procedure Centre will enhance patient access to elective surgery services in the Far North Queensland region. The new Planned Procedure Centre will include:
 - i. approximately 1,800 m² of floor area;
 - ii. two specific purpose procedure rooms;
 - iii. pre-procedure and peri-operative recovery areas (3 stage recovery) with 12 beds;
 - iv. outpatient consultation rooms;
 - v. reception and admissions areas;
 - vi. patient change rooms/ensuites;
 - vii. procedural support areas and necessary ancillary areas to function independently of the main hospital and its operating theatre environment; and
 - viii. easy access to clinical support services including pathology, medical imaging and pharmacy.

Townsville Base Hospital

- a. (c) Assist Queensland with its purchase of furniture and equipment; and
- b. (d) the construction and fit-out of a new Planned Procedure Centre within Townsville Base Hospital. The new Planned Procedure Centre will enhance patient access to elective surgery services in the North West Queensland region. The new Planned Procedure Centre will include:

Intergovernmental Agreement on Federal Financial Relations

- i. approximately 1,800 m² of floor area;
- ii. two specific purpose procedure rooms;
- iii. pre-procedure and peri-operative recovery areas (3 stage recovery) with 12 beds;
- iv. outpatient consultation rooms;
- v. reception and admissions areas;
- vi. patient change rooms/ensuites;
- vii. procedural support areas and necessary ancillary areas to function independently of the main hospital and its operating theatre environment; and
- viii. easy access to clinical support services including pathology, medical imaging and pharmacy.

PART 3 – ROLES AND RESPONSIBILITIES

Role of the Commonwealth

10. The Commonwealth will be responsible for:
 - (a) monitoring and assessing achievement against payment milestones in the delivery of the Health and Hospitals Fund – 2010 Regional Priority Round Projects to redevelop the Cairns Base Hospital and Townsville Base Hospital under this Agreement and in accordance with the project milestones specified in the Project Plan to ensure that outputs are delivered within the agreed timeframe;
 - (b) providing a consequent financial contribution to Queensland to support the implementation of this Agreement;
 - (c) in accordance with the *Building and Construction Industry Improvement Act 2005*, ensuring that financial contributions to a building project or projects as defined under the Building and Construction Industry (Accreditation Scheme) Regulations 2005, are only made where a builder or builders accredited under the Australian Government Building and Construction Occupational Health and Safety Accreditation Scheme is contracted; and
 - (d) ensuring that compliance with the National Code of Practice for the Construction Industry and the Australian Government Implementation Guidelines for the National Code of Practice for the Construction Industry is a condition of Australian Government funding.

Role of Queensland

11. Queensland will be responsible for
 - (a) developing and providing to the Commonwealth a Project Plan that would typically include details on scope, project schedule, budget, project stakeholders, governance arrangements, communication plan, high level design plans and a risk management plan;
 - (b) all aspects of delivering on the project outputs set out in the Project Plan and in this Agreement;

- (c) reporting on the delivery of outputs as set out in Part 4 – Project Milestones, Reporting and Payments;
 - (d) ensuring that only a builder or builders accredited under the Australian Government Building and Construction Occupational Health and Safety Accreditation Scheme is contracted, and providing the necessary assurances to the Commonwealth; and
 - (e) ensuring that compliance with the National Code of Practice for the Construction Industry and the Australian Government Implementation Guidelines for the National Code of Practice for the Construction Industry, is made a condition of tender for all contractors and subcontractors who tender for the work, and providing the necessary assurances to the Commonwealth.
12. Queensland will also be responsible for ensuring that, for the purposes of the practical completion of a milestone, projects will:
- (a) be complete and free from defects or omissions, except for defects or omissions that are minor in nature, that Queensland cannot reasonably fix, or by fixing, will significantly inconvenience users of the works;
 - (b) not cause any legal or physical impediment to the use and occupation of the property and the works for the designated use; and
 - (c) be fit for use for the designated use.

Shared roles

13. Both Parties will meet the requirements of Schedule E, Clause 26 of the Intergovernmental Agreement on Federal Financial Relations, by ensuring that prior agreement is reached on the nature and content of any events, announcements, promotional material or publicity relating to activities under this Agreement, and that the roles of both Parties will be acknowledged and recognised appropriately.

PART 4 – PAYMENT MILESTONES, REPORTING AND PAYMENTS

14. The following table summarises the milestones for the project, their relationship to the outputs, expected completion dates, relevant reporting dates and expected payments to be made, once a report certifying that milestones have been met is received and accepted. Detailed project milestones are included in the Project Plan.

Table 1: Payment milestones, reporting and payment summary

Output	Milestone(s) ¹	Date due	Relevant Report due	Payment
Construction of a Planned Procedure Centre at Cairns Base Hospital	Acceptance by the Commonwealth of the Project Plan	11 Jun 2012	11 Jun 2012	\$3.63 m
	Shell space complete	30 Oct 2013	30 Oct 2013	\$3.63 m
	Fitout, finishes and fittings complete	28 Feb 2014	28 Feb 2014	\$3.63 m
	Practical completion of the project and acceptance by the Commonwealth of the final Project Report ²	Within 90 days of the practical completion of the final element of the project as specified in the Project Plan	14 Jul 2014	\$1.21 m

Output	Milestone(s) ¹	Date due	Relevant Report due	Payment
Construction of a Planned Procedure Centre at Townsville Base Hospital	Acceptance by the Commonwealth of the Project Plan	11 Jun 2012	11 Jun 2012	\$3.63 m
	Shell space complete	1 Jul 2014	1 Jul 2014	\$3.63 m
	Fitout, finishes and fittings complete	30 Sep 2014	30 Sep 2014	\$3.63 m
	Practical completion of the project and acceptance by the Commonwealth of the final Project Report ²	Within 90 days of the practical completion of the final element of the project as specified in the Project Plan	14 Jan 2015	\$1.21 m

¹ Where payment milestones do not align with quarterly reports, the Commonwealth may request additional information from Queensland to demonstrate that the milestone has been satisfactorily met. ² The final payment is subject to the Commonwealth's acceptance of the final report that demonstrates that all milestones have been met in accordance with the Project Plan and all reporting arrangements have been met.

Reporting arrangements

15. Queensland will provide the Commonwealth with standard quarterly project status reports with reference to the project outputs (Part 2), milestones (Part 4, Table 1) and Project Plan, due by the 10th business day in January, April, July and October each year. Each performance report is to contain the following information:
 - (a) a description of actual performance of Queensland in the period to date against the project milestones;
 - (b) details of any matter(s) that have arisen which could adversely impact on the delivery of the output, and how Queensland propose to resolve this/these matter(s); and
 - (c) promotional activities undertaken in relation to, and media coverage of, the project during the reporting period and any promotional opportunities expected to arise during the next reporting period.
16. These reports are required to be submitted via the Commonwealth Department of Health and Ageing's Health and Hospitals Fund Capital Projects Reporting Online system. All quarterly reports must be certified by an appropriate Queensland delegate as being a true and accurate representation of the progress of the project for the relevant reporting period.

17. Queensland will also prepare a final Project Report within 90 days of the date of practical completion of the final element of the project as specified in the Project Plan. The final Project Report will be a stand-alone report that can be used for public information and dissemination purposes. The final Project Report will:
- (a) describe the conduct, benefits and outcomes of the Projects;
 - (b) evaluate the Projects from the responsible Party's perspective, including assessing the extent to which the project milestones have been achieved and why any aspect was not achieved; and
 - (c) include a discussion of any other matters relating to the project, limited to the minimum necessary for the effective assessment of performance, which the Commonwealth notifies Queensland should be included in the final project report at least 60 days before it is due.
18. Quarterly project status reports will follow the template at Schedule A.

PART 5 – FINANCIAL ARRANGEMENTS

19. The Commonwealth will provide a total financial contribution to Queensland of \$24.2m in respect of this Agreement. All payments are GST exclusive.
20. The Commonwealth's funding contribution will not be reduced where Queensland secure funding from other activity partners through innovative and collaborative partnerships.
21. The Commonwealth's estimated financial contribution to the operation of this Agreement, including through National Partnership payments to Queensland paid in accordance with *Schedule D – Payment Arrangements* of the Intergovernmental Agreement on Federal Financial Relations, are shown in Table 2.

Table 2: Estimated financial contributions

(\$ million)	2011-12	2012-13	2013-14	2014-15	Total
Total estimated budget	7.26	0.00	7.26	9.68	24.2
Cairns Base Hospital Redevelopment	3.63	0.00	7.26	1.21	12.1
Townsville Base Hospital Redevelopment	3.63	0.00	0.00	8.47	12.1
Total estimated National Partnership Payments	7.26	0.00	7.26	9.68	24.2
Cairns Base Hospital Redevelopment	3.63	0.00	7.26	1.21	12.1
Townsville Base Hospital Redevelopment	3.63	0.00	0.00	8.47	12.1
Total Balance of non-Commonwealth contributions	0.00	0.00	0.00	0.00	0.00
Cairns Base Hospital Redevelopment	0.00	0.00	0.00	0.00	0.00
Townsville Base Hospital Redevelopment	0.00	0.00	0.00	0.00	0.00

22. Having regard to the agreed estimated costs of projects specified in a Project Agreement, Queensland will not be required to pay a refund to the Commonwealth if the actual cost of the

project is less than the agreed estimated cost of the project. Similarly, Queensland bears all risk should the costs of a project exceed the agreed estimated costs. The Parties acknowledge that this arrangement provides the maximum incentive for Queensland to deliver projects cost effectively and efficiently.

PART 6 – GOVERNANCE ARRANGEMENTS

Enforceability of the Agreement

23. The Parties do not intend any of the provisions of this Agreement to be legally enforceable. However, that does not lessen the Parties' commitment to this Agreement.

Variation of the Agreement

24. The Agreement may be amended at any time by agreement in writing by both Parties.
25. A Party to the Agreement may terminate their participation in the Agreement at any time by notifying the other Party in writing.

Delegations

26. The Commonwealth Minister may delegate the assessment of performance against milestones and the authorisation of related project payments to senior Commonwealth officials, having regard to the financial and policy risks associated with those payments.

Dispute resolution

27. Either Party may give notice to the other Party of a dispute under this Agreement.
28. Officials of both Parties will attempt to resolve any dispute in the first instance.
29. If a dispute cannot be resolved by officials, it may be escalated to the relevant Ministers and if necessary, the relevant COAG Council.
30. If a dispute cannot be resolved by the relevant Ministers, it may be referred by a Party to COAG for consideration.

Intergovernmental Agreement on Federal Financial Relations

The Parties have confirmed their commitment to this agreement as follows:

Signed for and on behalf of the Commonwealth
of Australia by



The Honourable Tanya Plibersek MP
Minister for Health and Ageing

4 June 2012

Signed for and on behalf of the
State of Queensland by



The Honourable Lawrence Springborg MP
Minister for Health

7 June 2012

Project Status Report:

Project Status Report

Report Month:

Submission Status:

Submission Date: xx/xx/20xx

Current Forecast Completion Date: xx/xx/20xx

Actual Date of Project Completion: xx/xx/20xx

Current Project Stage:

Key Activity Undertaken Since Previous Report:

Significant achievements in next 3 months:

Progress Status

Schedule: Green/Amber/Red

Cost: Green/Amber/Red

Compliance: Green/Amber/Red

Scope: Green/Amber/Red

Slippage Comments:

Corrective Action Taken:

Risk: Green/Amber/Red

Financial

Original Project Cost: \$xx,000,000.00

Current Project Cost: \$xx,000,000.00

Forecast Final Cost: \$xxx,xxx,xxx.00

Actual Total Cost at Completion: \$0.00

Expenditure of Commonwealth funds

Budgeted to Date: \$xx,xxx,xxx.00

Actual to Date: \$xx,xxx,xxx.00

Actual to Date as a % of budgeted: xx.00%

Expenditure of co-contributor funds

Budgeted to Date: \$x,xxx,xxx.00

Actual of Date: \$x,xxx,xxx.00

Actual to Date as a % of budgeted: xx.00%

Milestones

Name	(%)		Completion Date			Completion Cost (\$)*			
	Compl	Original	Current	Forecast	Actual	Original	Current	Forecast	Actual
Acceptance by the Commonwealth of the Project Plan*	-	xx/xx/2009	xx/xx/2009	-	-	xxx,000	xxx,000	-	-
Commence construction	-	xx/xx/20xx	xx/xx/20x	-	-	xxx,000	xxx,000	-	-
Ground Floor complete	-	xx/xx/20xx	xx/xx/20xx	-	-	xxx,000	xxx,000	-	-
Base building complete	-	xx/xx/20xx	xx/xx/20xx	-	-	xxx,000	xxx,000	-	-
Fit out, finishes and fittings complete	-	xx/xx/20xx	xx/xx/20xx	-	-	xxx,000	xxx,000	-	-
Practical completion of the project and acceptance by the Commonwealth of the final project report									

* Note: This information is reported by non-government organisations in the Department of Health and Ageing's Health and Hospitals Capital Projects Reporting Online system. Completion of the shaded areas is optional for States and Territories.

Scope

Is the project scope still consistent with the agreed project scope?: Yes/No

Compliance

Is project compliant with all relevant Commonwealth, State and Local government legislation?: Yes/No

Is project compliant with all relevant building codes in your State or Territory?: Yes/No

Is project compliant with all relevant Commonwealth building codes?: Yes/No

Please confirm that your Construction/Procurement includes a requirement for the proponent to comply with any changes in Legislation which may be relevant to the Project: Yes/No

Please confirm that the Project complies with all Commonwealth, State, Territory and/or Local Authority statutory planning and zoning restrictions: Yes/No