

Implementation Plan for Whyalla Regional Cancer Centre

NATIONAL PARTNERSHIP AGREEMENT ON HEALTH INFRASTRUCTURE

PRELIMINARIES -

1. This Implementation Plan is created subject to the provisions of the National Partnership Agreement on Health Infrastructure and should be read in conjunction with that Agreement. The objective in the National Partnership Agreement on Health Infrastructure is to improve the health and wellbeing of Australians through the provision of high quality physical and technological health infrastructure.
2. The funding for this project has been allocated from the Health and Hospitals Fund (HHF) under the Regional Cancer Centres (RCC) initiative. The RCC initiative aims to improve access to essential cancer services for as many people as possible living in rural, regional and remote areas, to help close the gap in cancer outcomes between the city and the country. The broader objectives of the HHF, whilst not replacing State and Territory effort, are to:
 - invest in major health infrastructure programs that will make significant progress towards achieving the Commonwealth's health reform targets; and
 - make strategic investments in the health system that will underpin major improvements in efficiency, access or outcomes of health care.
3. This project will support the expansion and better integration of cancer services in country South Australia by:
 - establishing a regional cancer centre in Whyalla, with links to expanded radiotherapy services at Lyell McEwin Hospital in Adelaide;
 - funding the infrastructure for the establishment of 10 chemotherapy units across country South Australia (in addition to Whyalla); and
 - supporting the development of country-wide integrated information and communication technology connectivity with metropolitan tertiary cancer centre partners.

These elements of the project are described in the Health and Hospitals Fund Regional Cancer Centres application dated 18 February 2010 and additional advice dated 23 February 2010 and 10 November 2010.

4. The project outputs outlined in this Implementation Plan have been approved by the Health and Hospitals Fund Advisory Board. Consistent with the *Nation-building Funds Act 2008*, any proposed variation from the project as approved by the Advisory Board requires the re-approval of the Board. The Commonwealth funding contribution for the project is also subject to the re-approval of the Advisory Board.

TERMS OF THIS IMPLEMENTATION PLAN -

5. This Implementation Plan will commence as soon as it is agreed between the Commonwealth of Australia, represented by the Minister for Health, and the State of South Australia represented by the Minister for Health.
6. This Implementation Plan will cease on completion of the project as specified in this Implementation Plan, including the acceptance of final performance reporting and processing of final payments against performance milestones specified in this Implementation Plan.
7. This Implementation Plan replaces the previous Implementation Plan for the Whyalla Regional Cancer Centre, which was agreed on 6 February 2012.
8. This Implementation Plan may be varied by written agreement between the Ministers.
9. Either Party may terminate this agreement by providing 30 days' notice in writing. Where this Implementation Plan is terminated, the Commonwealth's liability to make payments to South Australia is limited to payments associated with performance milestones achieved by South Australia by the date of effect of termination of this Implementation Plan.
10. The Parties to this Implementation Plan do not intend any of the provisions to be legally enforceable. However, that does not lessen the Parties' commitment to this Implementation Plan.

PROJECT OBJECTIVE -

11. The objective in this Implementation Plan is to establish the Whyalla Regional Cancer Centre, integrated within the Whyalla Country General Hospital, through the construction of a new building, refurbishment of some existing facilities and site works.

PROJECT OUTPUT -

12. This project will include:

Whyalla Regional Cancer Centre

- site preparation
- creation of a regional cancer centre including:
 - main entrance foyer, reception and cafe
 - a Cancer Wellness Centre accommodating ambulatory services including six chemotherapy chairs, outpatient consulting, day therapy, counselling, patient education and resources room
 - 28 bed inpatient accommodation including space for inpatient cancer care and six palliative care beds
 - space for research and training and education activities within the centre to support clinical trials, cancer registry and cross-discipline teaching
- construction to address service priority issues including:
 - expansion to three operating theatres and associated recovery area (the third theatre to be utilised for endo/colono scopes and other day procedures)
 - provision of enhanced rehabilitation and mental health service facilities (state funded)
 - three new lifts
- increased parking space on site (100 bays)
- additional overnight staff and patient accommodation (8 units designed for multiple accommodation usage i.e. student, visiting specialist and patient family/support accommodation).

Telehealth Network, Whyalla Regional Cancer Centre

Link the Whyalla Regional Cancer Centre and other key sites in regional South Australia into the integrated cancer network to create real time linkages within the cancer services at Whyalla, with service providers in the Whyalla RCC catchment areas and also with metropolitan cancer service partners, through the establishment of cabling, equipment, software licensing, training, project management, and enabling network upgrades.

Lyell McEwin Hospital, Elizabeth Vale

Expansion of radiation oncology services at the Lyell McEwin Hospital linked to service provision for rural cancer patients with the construction of an additional radiotherapy bunker and associated services, purchase and installation of a linear accelerator, and associated infrastructure and furniture, fitout and equipment (FF&E).

Ten Regional Chemotherapy Units

Construction and fitout of ten regional chemotherapy units, including associated services in the following locations:

Services	Locations
6 chair unit	Mt Gambier Hospital
6 chair unit	Pt Augusta Hospital
6 chair unit	Mt Barker Hospital
6 chair unit	South Coast District Hospital
4 chair unit	Pt Lincoln Hospital
4 chair unit	Clare Hospital
4 chair unit	Murray Bridge Hospital
4 chair unit	Gawler Health Service
4 chair unit	Northern Yorke Peninsula Regional Health Service
4 chair unit	Naracoorte Health Service

ROLES AND RESPONSIBILITIES -

Role of the Commonwealth

The Commonwealth will be responsible for:

13. reviewing South Australia's performance against the project milestones specified in this Implementation Plan and providing any consequential financial contribution to South Australia for that performance;
14. in accordance with the *Fair Work (Building Industry) Act 2012*, ensuring that financial contributions to a building project or projects as defined under the Fair Work (Building Industry – Accreditation Scheme) Regulations 2005, are only made where a builder or builders accredited under the Australian Government Building and Construction Occupational Health and Safety Accreditation Scheme is contracted; and
15. ensuring that compliance with the National Code of Practice for the Construction Industry and the Australian Government Implementation Guidelines for the National Code of Practice for the Construction Industry is a condition of Australian Government funding.

Role of South Australia

16. South Australia is responsible for all aspects of project implementation, including:
 - (a) fully funding the project, after accounting for financial contributions from the Commonwealth and any third party;
 - (b) completing the project in a timely and professional manner in accordance with this Implementation Plan;
 - (c) meeting all conditions including providing reports and evidence to demonstrate the achievement of performance milestones and project completion in accordance with this Implementation Plan;
 - (d) all aspects of the delivery, management and performance of the project including the management of all risks;
 - (e) ensuring that only a builder or builders accredited under the Australian Government Building and Construction Occupational Health and Safety Accreditation Scheme is contracted, and providing the necessary assurances to the Commonwealth; and
 - (f) ensuring that compliance with the National Code of Practice for the Construction Industry and the Australian Government Implementation Guidelines for the National Code of Practice for the Construction Industry, is made a condition of tender for all contractors and subcontractors who tender for the work, and providing the necessary assurances to the Commonwealth.

Shared Roles

17. Both Parties will meet the requirements of Schedule E, Clause 26 of the [Intergovernmental Agreement on Federal Financial Relations](#), by ensuring that prior agreement is reached on the nature and content of any events, announcements, promotional material or publicity relating to activities under the Agreement, and that the roles of both Parties will be acknowledged and recognised appropriately.

FINANCIAL ARRANGEMENTS -

18. The maximum financial contribution to be provided by the Commonwealth for the project is \$69.786 million payable in accordance with performance milestones set out in Table 1. All payments are exclusive of GST.

MILESTONES AND REPORTING -

Table 1: Performance milestones and associated payments

Performance milestone	Expected due date	Amount
(i) Agreement to the Implementation Plan.	On execution	\$3.0m*
(ii) Concept development and user signoff processes completed for Whyalla Hospital and submission of a detailed project plan (which will clearly indicate the 50% and 75% construction milestones) and progress report to the satisfaction of the Commonwealth	31 December 2010	\$6.520m*
(iii) Submission of a performance report to the satisfaction of the Commonwealth including detailed reference to the project plan.	31 March 2011	Nil*
(iv) Design and documentation complete for Whyalla Hospital and submission of a performance report to the satisfaction of the Commonwealth including detailed reference to the project plan.	31 July 2011	\$4.0m*
(v) General site works and preparation completed at Whyalla Hospital and submission of a performance report to the satisfaction of the Commonwealth including detailed reference to the project plan.	31 December 2011	\$5.0m*
(vi) Construction/refurbishment at Whyalla Hospital commenced and submission of a performance report to the satisfaction of the Commonwealth including detailed reference to the project plan.	31 December 2011	\$16.0m*
(vii) Construction at Lyell McEwin Hospital radiotherapy unit commenced and linear accelerator procurement process commenced.	31 March 2012	\$5.0m*
(viii) Submission of a performance report to the satisfaction of the Commonwealth including detailed reference to the project plan.	31 March 2012	Nil*
(ix) 50% of construction/refurbishment at Whyalla Hospital completed, telehealth component commenced and submission of a performance report to the satisfaction of the Commonwealth including detailed reference to the project plan.	31 July 2012	\$13.0m*
(x) 75% of construction at Whyalla Hospital completed and submission of a performance report to the satisfaction of the Commonwealth including detailed reference to the project plan.	31 December 2012	\$2.0m*

(xi)	Submission of a performance report to the satisfaction of the Commonwealth including detailed reference to the project plan.	31 March 2013	Nil
(xii)	Construction of six chemotherapy units completed for: - Pt Augusta Hospital; - South Coast District Hospital; - Clare Hospital; - Murray Bridge Hospital; - Northern Yorke Peninsula Regional Health Service; and - Naracoorte health Service.	31 May 2013	\$2.0m
(xiii)	Construction at Lyell McEwin Hospital radiotherapy unit completed and commission of linear accelerator commenced.	31 May 2013	\$10.0m
(xiv)	Construction, including commission of linear accelerator completed	31 December 2013	\$2.466m
(xv)	Construction of two chemotherapy units completed for Mt Barker Hospital and Gawler Health Service	30 May 2014	\$0.400m
(xvi)	Construction of two chemotherapy units completed for Mt Gambier Hospital and Pt Lincoln Hospital and submission of a final report to the satisfaction of the Commonwealth	14 June 2014	\$0.400m

* Funds already paid to South Australia

19. Any Commonwealth financial contribution payable will be processed by the Commonwealth Treasury and paid to South Australia Treasury in accordance with the payment arrangements set out in Schedule D of the *Intergovernmental Agreement on Federal Financial Relations*.

BUDGET -

20. The overall project budget (exclusive of GST) is set out in Table 2.

Table 2: Overall project budget (\$84.786 million)

Expenditure item	2008- 2009	2009- 2010	2010- 2011	2011- 2012	2012- 2013	2013- 2014	Total
(i) Commonwealth contribution		0.0	9.520	30.0	27.0	3.266	69.786
(ii) South Australia contribution	0.049	0.347	14.604	0.0	0.0	0.0	15.0
Total	0.049	0.3	24.124	30.0	27.0	3.266	84.786

21. Having regard to the estimated costs of the project's components specified in the overall project budget, South Australia will not be required to pay a refund to the Commonwealth if the actual cost of the project is less than the agreed estimated cost of the project. Similarly, South Australia bears all risk should the costs of a project exceed the estimated costs. The Parties acknowledge that this arrangement provides the maximum incentive for South Australia to deliver the project cost-effectively and efficiently.

PERFORMANCE REPORTING -

22. South Australia will provide performance reports to the Commonwealth to demonstrate its achievement of performance milestones set out in Table 1.
23. Each performance report will contain comprehensive information on the following:
 - a) a description of the actual performance of South Australia in the period to date against the performance milestones and project budget and including the provision of evidence which verifies the achievement of the performance milestone;
 - b) details of any matter(s) that have arisen which could impact on the achievement of the Project Objective, and how South Australia proposes to resolve this/these matter(s);
 - c) promotional activities undertaken in relation to, and media coverage of, the project during the reporting period; and
 - d) a description of the activities that will be undertaken to complete the remaining performance milestones and any expected promotional opportunities during the next reporting period.
24. Where South Australia is required to report against a significant construction milestone specified in Table 1, the performance report must include third party certifications which are provided to South Australia.
25. Other evidence¹ that may be submitted to the Commonwealth to demonstrate that a milestone has been met includes:
 - dated photographs of the site;
 - development approvals;
 - schematic designs;
 - tender advertisements;
 - letters to offer contracts;
 - letters of contractor acceptance;
 - certificates of practical completion; and/or
 - contractor/project director's reports.
26. The final project report is due within 60 Business Days of the completion of the project or termination of this Implementation Plan.
27. Any matters which will affect the submission of the final report must be raised by either Party at least 30 days before it is due.
28. The final project report will be a stand-alone document that can be used for public information dissemination purposes regarding the project and must:
 - describe the conduct, benefits and outcomes of the project as a whole;
 - evaluate the project, including assessing the extent to which the objective in this Implementation Plan has been achieved and explaining why any aspects were not achieved; and
 - include a summary of the outcomes relating to the matters raised as per paragraph 27.

¹ Evidence to demonstrate that the milestone has been achieved is not limited to the information provided at paragraph 25. This has been provided as guidance only. The Commonwealth, from time to time, may request additional information to ensure it is satisfied that the milestone has been met.