Emergency Response Fund Northern Rivers Recovery and Resilience Program 2022-23

FEDERATION FUNDING AGREEMENT – ENVIRONMENT

Table 1: Forn	nalities and operation of schedule					
Parties	Commonwealth New South Wales					
Duration	This Schedule is expected to expire on the completion of the projects outlined in Attachment A .					
Purpose	This Schedule will support the delivery of recovery and post-disaster resilience projects in the New South Wales Northern Rivers region, in response to the February-March 2022 flood event.					
	Projects will be delivered in the following Northern Rivers region Local Government Areas (LGAs):					
	- Ballina Shire Council					
	- Byron Shire Council					
	- Clarence Valley Council					
	- Kyogle Council					
	- Lismore City Council					
	- Richmond Valley Council					
	- Tweed Shire Council.					
	Projects to be funded under the grant must be submitted by the New South Wales Government, in writing, via two Implementation Plans and agreed by the Commonwealth prior to project commencement.					
	Eligible projects will achieve recovery or post-disaster resilience in those flood affected areas within the meaning of paragraphs 20(6) (c)-(f) of the <i>Emergency Response Fund Act 2019</i> , which includes:					
	 a) resilience to a future natural disaster of that kind that could affect that area (whether directly or indirectly); 					
	 b) preparedness for a future natural disaster of that kind that could affect that area (whether directly or indirectly); 					
	 reduction of the risk of a future natural disaster of that kind that could affect that area (whether directly or indirectly); 					
	d) the long-term sustainability of a community or communities in that area.					

Estimated financial contributions

The Commonwealth will provide to the New South Wales Government an estimated total financial contribution of \$150 million (GST exclusive) in respect of this Schedule.

Table 1 (\$ million)	2022-23	Total
Estimated total budget	150.0	150.0
Less estimated National Partnership Payments	150.0	150.0
Balance of non- Commonwealth contributions	0.0	0.0

Additional terms

Funding

1. Grant of financial assistance

a. Funding in this Schedule is classified as a one-off or ad-hoc financial grant, in accordance with the <u>Emergency Response Fund Guidelines</u>, underpinned by the *Emergency Response Fund Act 2019 (Cth) (ERF Act 2019)*.

2. Payment of grant

a. Parties agree that funding is provided in good faith as an upfront lump sum payment to the New South Wales Government, to allow the grant to be administered by way of reimbursement, or partial reimbursement, of costs or expenses for projects outlined in Attachment A, in accordance with subsection 20(2) and (3) ERF Act 2019.

3. Eligible Projects

a. Projects have been selected from the CSIRO Rapid Project Prioritisation for Flood Resilience in the Northern Rivers Region Final Report (November 2022). Projects focus on delivering post disaster recovery and resilience activities as per subsection 20 (1) *ERF Act 2019*. Eligibility details are outlined at Attachment B.

4. Project Implementation Plan

- a. Projects, project milestones and timeframes will be finalised after the commencement of this Schedule, in the form of two Implementation Plans.
- b. The Implementation Plans will be developed by the New South Wales Government and provided to the Commonwealth for approval.

5. Eligible Project Costs

- a. An overview of eligible and ineligible project expenditure is outlined in Attachment B.
- b. If efficiencies are realised on completion of projects, with the agreement of the Commonwealth Agency responsible for administration of the grant, remaining funding may be allocated to other projects under the Program.

c. Any funding shortfall of an approved project, either due to the funding approved or by the budget being exceeded during the life of the project, is the responsibility of the New South Wales Government.

6. Repayment of amounts to the Australian Government

- a. In accordance with subsection 21(4) of the ERF Act 2019, the Commonwealth reserves the right to recover an amount provided under this Schedule, where:
 - a project cannot be delivered according to the specifications in the relevant Implementation Plans and the project cannot be appropriately scaled; and
 - ii. the Commonwealth and New South Wales Government cannot reach an agreement on how to reallocate the funds; or
 - iii. another condition of this Schedule is not met.
- b. In regards to the rights reserved by the Commonwealth in paragraph 6a of this Schedule, the Commonwealth will determine whether an amount should be repaid, and if so, how much should be repaid, with regard to the circumstances of each matter.

Governance and Administration

7. Responsibility for grant administration

a. The National Emergency Management Agency (NEMA) is responsible for administering the grant on behalf of the Australian Government, with the New South Wales Reconstruction Authority responsible for administering the grant on behalf of the New South Wales Government.

8. Third parties

- a. The New South Wales Government may engage a third party to support the delivery of a project in accordance with the *ERF Act 2019* and under this Schedule.
- b. While third parties are not signatories to this Schedule, the New South Wales Government is solely responsible for ensuring third party compliance with the *ERF Act 2019*, Emergency Response Fund Guidelines, conditions of this Schedule and any relevant legal or policy requirements.

9. Performance monitoring and reporting

- a. The frequency and timing of reporting under this Schedule is set out at Table 2: Performance requirements, reporting and payment summary.
- b. A summary of the reporting requirements under this Schedule are set out in the Audit and Reporting Framework at <u>Attachment C</u>.

10. Grant acquittal, audit and evaluation reporting

a. The New South Wales Government must submit grant acquittal, audit and evaluation reporting in line with requirements outlined in the Audit and Reporting Framework at Attachment C.

11. Publishing of Grant

- a. The Australian Government will publish this Schedule on the <u>Federal</u>
 <u>Financial Relations</u> website as a schedule to the Federal Funding Agreement
 – Environment.
- b. For transparency and accountability, projects to be delivered under this Schedule will be published on the NEMA website.

12. Public acknowledgement of funding source

- a. Public acknowledgment of funding source requirements must be detailed in Project funding agreements entered into by the New South Wales Government with suppliers to deliver projects, with wording to be approved by the National Emergency Management Agency.
- b. Funding recipients must acknowledge relevant funding contributions in public materials. This includes, but is not limited to:
 - i. Media releases regarding the approved project
 - ii. Acknowledgment or statements in project publications and materials
 - iii. Events that use or include reference to the approved project
 - iv. Plaques and signage at construction sites or completed works.

Output	Performance milestones	Report due	Payment
Recovery and post-disaster resilience projects in the NSW Northern Rivers Region, in response to the February – March 2022 flood event.	New South Wales and the Commonwealth agrees and signs the Schedule.	Upon signature of Schedule.	\$150 million
	2. The New South Wales Government obtains Commonwealth approval of the Implementation Plan which identifies what the Commonwealth's contribution will be used to achieve through Tranche 1 projects as well as the implementation timeframes. Tranche 1 projects can commence once Commonwealth agreement of the Implementation Plan is achieved, and NSW can access initial \$50 million from their state treasury.	New South Wales provides an Implementation Plan within three months of the commencement of this Schedule, unless otherwise agreed by the Commonwealth.	N/A
	3. The New South Wales Government obtains Commonwealth approval of the Implementation Plan which identifies what the Commonwealth's contribution will be used to achieve through Tranche 2 projects as well as the implementation timeframes. Tranche 2 projects can commence once Commonwealth agreement of the Implementation Plan is achieved, and NSW can access \$100 million from their state treasury.	The New South Wales Government provides an Implementation Plan within six months of the commencement of this Schedule, unless otherwise agreed by the Commonwealth.	N/A
	4. The New South Wales Government submits ongoing Progress Reports which identifies achievements against the implementation plan and demonstrates how funding has supported flood recovery or resilience.	Every three months from the date the Implementation Plan is approved by the Commonwealth, until all projects under the Schedule are completed.	N/A
	 The New South Wales Government submits the Final Report which identifies achievements against the implementation plan and demonstrates how funding has supported flood recovery or resilience. 	No later than three months from the date that all projects under this are completed.	N/A
	6. The New South Wales Government submits Acquittal Summary Form and Financial Statement Form.	No later than three months from the date that all projects under this Schedule are completed.	N/A
	 The New South Wales Government submits an audit report completed by the State appointed Auditor. 	No later than nine months from the end of the financial year in which the project was completed.	N/A

The Parties have confirmed their commitment to this schedule as follows:

Date 28/02/2023

Signed for and on behalf of the Commonwealth of Australia by

Senator the Honourable Murray Watt
Minister for Emergency Management

Signed for and on behalf of the State of New South Wales by

The Honourable Paul Toole MP

Deputy Premier of New South Wales

Date 02/03/2023__

Tranche 1 Projects

		Project Overview			
Stream 1	Project Name	Project Description	LGA	Australian Government Funding	Number of Projects
Increasing flood risk knowledge and awareness Projects which will address: Community flood risk awareness Regional and local floor level surveys Evacuation and road infrastructure investigations	Regional community flood risk awareness	A regional program to increase community flood risk awareness partnering with all LGAs, including flood risk information campaigns and flood warning signs. This project will achieve the objectives of CL6, CL98, CL92, CL14, CL26, RI10, BY25, BY33, BY24, KY12, KY18, NP41, NP40, CL44, CL68, CL60 in the CSIRO Rapid Project Prioritisation for Flood Resilience in the Northern Rivers Region Final Report.	Regional (all 7 LGAs)	\$3,000,000	
	2. Regional floor level surveys	A regional program to complete floor level surveys for building across all LGAs to input into flood risk assessments. This project will achieve the objectives of: NP44 and CL3 in the CSIRO Rapid Project Prioritisation for Flood Resilience in the Northern Rivers Region Final Report.	Regional (all 7 LGAs)	\$800,000	
	3. Regional evacuation route and infrastructure assessment program	A regional assessment of evacuation routes, their capacity and options for infrastructure upgrades across all LGAs. This project will achieve the objectives of CL51, CL84, BA14, and TW1 in the CSIRO Rapid Project Prioritisation for Flood Resilience in the Northern Rivers Region Final Report.	Regional (all 7 LGAs)	\$1,200,000	
Total Funding Tranche 1 Stream 1				\$5,000,000	3 projects
Stream 2	Project Name	Project Description	LGA	Australian Government Funding	Number of Projects
 Nature-based solutions Projects which will address: Pilot projects for nature based solutions Landscape modification projects Technical studies and investigations 	-	-	-	-	-
Total Funding Tranche 1 Stream 2	-			\$0	0
Stream 3	Project Name	Project Description	LGA	Australian Government Funding	Number of Projects
Flood risk management infrastructure	NP9 SGB Flood Pump Generator	Protection from power failures.	Byron	\$183,447	
	·				
 Projects which will address: Road and bridge raisings Flood mitigation infrastructure Upgrades, improvement and 	CL15 Install box culverts through levee near North Street (Grafton)	Design and install twin 2.1x2.1 box culverts through river bank levee near North St to improve local drainage prior to floodgates closing, and to speed up the removal of impounded stormwater east of Alumy Creek once river levels subside, or following events that overtop the levees	Clarence Valley	\$615,734	
Road and bridge raisingsFlood mitigation infrastructure	CL15 Install box culverts through levee near	bank levee near North St to improve local drainage prior to floodgates closing, and to speed up the removal of impounded stormwater east of Alumy Creek once river	Clarence Valley Lismore	\$615,734 \$22,563,809	

	(laves desired)		
	(levee/sewer).		
	 NP35 Raise pump control rooms/towers in all pump stations. 		
	5. NP36 Refurbish Browns Creek flood gate.		
	6. NP37 Refurbish Upper Hollingworth Creek flood gate.		
	7. NP38 New electric submersible pump stations (x2) at levee near Snow St and Three Chain Rd.		
NP42 Electrify/install SCADA to replace tractor pump*	Install an electric pump station to replace the tractor driven pump at the rowing club to remove CBD stormwater. Will improve evacuation from CBD and providing better access to critical infrastructure and emergency services.	Lismore	\$2,620,651
NP43 Fibre connect all flood pump stations*	Improved communications to critical infrastructure with capacity to install CCTV and advanced IT solutions.	Lismore	\$1,310,326
NP29 Mechanical trash racks at all 3 major pump station inlets	Trash racks will reduce the risk of rubbish and debris being washed/sucked into pump intakes and causing damage to pumps. During flood events there can often be large items such as shopping trolleys washed down drainage channels which are a significant risk to the pump infrastructure. Providing this infrastructure would lead to improved resilience outcomes of pumps and improve ability to mitigate flood impacts	Lismore	\$3,275,814
TW72 New Pump System within East Murwillumbah Levee	A new pump system near George Street (just east of York Street) to assist in draining East Murwillumbah. It was assumed that the pump system would provide a peak flow capacity of 2 m 3 /s and would start to operate once the water depth upstream of George Street exceeds 1 metre.	Tweed	\$1,461,114
TW58 New low flow pump Lavender Creek and CBD	Some flood reductions south of creek, neglibigle when overtopping occurs	Tweed	\$969,106
NP15 Dairy Flat road improvements	Soft soils under MR145 at Dairy Flat, Bungawalbin have created a dip in the road which causes this section of main road to be the last to reopen between Coraki and Woodburn (often taking weeks to open after the peak of a flood). Historic attempts to stabilize this short section of road have failed to prevent subsidence. It is proposed to bridge the soft soils with a series of culverts to improve road access between Coraki and Woodburn during and post floods.	Richmond Valley	\$4,224,040
NP16 Thearles Canal culvert upgrade	Thearles Canal drains significant areas of agricultural land in Swan Bay. The canal has a single culvert beneath MR145 which has been identified by residents as a choke point for drainage. Council will be upgrading sections of MR145 damaged by heavy haulage during the construction of the Woodburn to Ballina Pacific Motorway upgrade, with assistance from Federal Government Funding. However, this funding does not include resources for construction of additional culverts. Improving drainage at this point would help to improve the flood resilience of MR145 and provide better access for surrounding rural communities.	Richmond Valley	\$1,478,414
TW46 Earthworks across Lot 4 on Quarry Rd	Preserves the South Murwillumbah Condong Flowpath, provides protection for 1% AEP floods	Tweed	\$942,480
TW59 Additional Wharf St Pump Capacity	Requires an independent pump system rather than	Tweed	\$2,355,065

Total Funding Tranche 1 Stream 3	-			\$42,000,000	12 projects
Stream 4	Project Name	Project Description	LGA	Australian Government Funding	Number of Projects
Regional and local economic adaptation Projects which will address: Community-led resilience	PP4 Community–led resilience	Community-led Resilience Teams (CRTs) program. This is to ensure that community-led resilience efforts are supported across all LGAs. CRTs provide a formal structure, direction and guidance which complement community resources, people, and capacity. CRTs enable the collective community voice to be channelled externally benefiting emergency management organisations such as SES, RFS, and Councils. Local communities know their history, risks, people, resources, capacities, and geographical location better than anyone from outside their community. The CRT program helps to tap into that vital information and into the very heart of the community itself bringing transparency to communities' culture and idiosyncrasies for external stakeholders, it assists communities to identify their own strengths, capacities, and vulnerabilities, and developing a plan to strengthen their resilience. The proposal is for a two-year funded project delivered across 7 LGA in Northern Rivers area, reaching approximately a total of 70 communities and providing a minimum of 4 engagement opportunities in establishing a CRT.		\$3,000,000	
Total Funding Tranche 1 Stream 4	-			\$3,000,000	1 project
Total		-	-	\$50,000,000	16 projects

Tranche 2 Projects

Project Overview						
Stream 2	Program	Project Description	LGA	Australian Government Funding	Number of Projects	
Nature-based solutions Projects which will address: Pilot projects for nature based solutions Landscape modification projects Technical studies and investigations	Scoping and delivery of nature-based projects that contribute to flood resilience in the Northern Rivers region.	Scoping, development, planning and delivery of projects identified through the CSIRO Rapid Project Prioritisation for Flood Resilience in the Northern Rivers Region Final Report that deliver on the outcomes of Stream 2 and meet the project eligibility criteria at Attachment B.	To be determined	\$100,000,000		To be determined
Stream 3	Program	Project Description	LGA			
 Flood risk management infrastructure Projects which will address: Road and bridge raisings Flood mitigation infrastructure Upgrades, improvement and repair of flood management infrastructure 	Scoping and delivery of flood risk management infrastructure projects in the Northern Rivers region, including road and bridge raisings	Scoping, development, planning and delivery of projects identified through the CSIRO Rapid Project Prioritisation for Flood Resilience in the Northern Rivers Region Final Report that deliver on the outcomes of Stream 3 and meet the project eligibility criteria at Attachment B.	To be determined			
Total Tranche 2		-	-	\$100,000,000	To be determined	

Attachment B - Eligibility

Eligible Projects

All projects are to be chosen from the list of ranked projects outlined in the CSIRO Rapid Project Prioritisation for Flood Resilience in the Northern Rivers Region Final Report (November 2022).

The types of projects that are eligible for funding include:

- Grey infrastructure the construction of flood protection or mitigation infrastructure, such as building of a flood levee or other large scale new infrastructure projects that will assist with recovery and promote resilience into the future, or the adoption of technology, such as a flood warning system or monitoring system;
- Green infrastructure infrastructure in green space including nature based solutions to reduce the severity of impact on communities, and may include areas such as parks and reserves;
- Blue infrastructure water infrastructure such as rivers, canals, floodplains, mangrove reforestation as it relates to flood mitigation;
- New infrastructure or improvements to existing infrastructure;
- Treatment costs that further increase the resilience of projects that have already been fully/partially approved for funding through another source; and
- Feasibility studies.

Eligible Expenditure

Australian Government funding can only be used for eligible expenditure incurred on eligible project activities. To be classified as eligible expenditure, the expenditure must:

- be a direct cost of the project not already covered by insurance; and
- be incurred by the New South Wales Government (inclusive of implementing partners) between the project start date and end date, as nominated in the Schedules (required for audit purposes).

Eligible costs can include:

- construction and/or procurement of materials, including supply costs, in order to deliver the project;
- staff (incl. contractor and consultancy) salaries and on-costs, including administration costs such as training, utilities and travel that are directly attributed to the provision of the project;
- writing, reporting, consultation and engagement costs insofar as they are directly relevant to the delivery of the project;
- variations to detailed designs and plans after funding has been approved;
- community engagement and communications initiatives directly related to the delivery of the project;
- contingency costs to account for unforeseen financial circumstances, such as increased labour and supply costs, commensurate with the size, location and complexity of the proposed project.

Ineligible Expenditure

The New South Wales Government cannot spend Australian Government funding on ineligible project expenditure incurred, including:

• activities not related to flood events (i.e. activities that primarily support recovery or improve

- resilience to other disaster events, such as bushfires);
- the development of plans or strategies;
- maintenance of existing assets;
- projects that aim to return an asset to pre-flood conditions without improving the capacity of the asset to mitigate against flood impacts;
- the covering of retrospective costs prior to the grant being approved (e.g. initial engineering report);
- activities that will not directly benefit LGAs within the Northern Rivers region of NSW;
- activities with the potential to adversely impact on a matter of national environmental significance under the Environmental Protection and Biodiversity Conservation Act 1999 (Cth);
- the introduction of plants, animals or other biological agents known to be, or that could become, environmental or agricultural weeds and pests;
- grant programs;
- overseas travel;
- activities conducted outside of Australia;
- subsidies for general ongoing administration of an organisation, such as electricity, electronic devices;
- projects that have already received full funding or a commitment of full funding, including
 projects that have received funding from another source for the same purpose, as articulated in
 the application (i.e. 'double-dipping');
- retrospective costs, including costs incurred by the Applicant and/or implementation partners prior to the endorsement of the Implementation Plan;
- interstate travel, where that interstate travel is not undertaken as part of a multijurisdictional project;
- catering and official opening expenses (excluding permanent signage);
- purchase of core business capital equipment, such as motor vehicles and office equipment;
- vehicle and office equipment leasing, unless directly related to the delivery of the project;
- remuneration of executive officers;
- statutory fees and charges, and any costs associated with obtaining regulatory and/or development approvals;
- costs of internal furnishings and supplies;
- costs beyond the project period, for example ongoing costs for administration, operation, maintenance or management;
- costs not supported by the general ledger, including on-cost charges; and
- profit margin of applicant.

Attachment C – Audit and Reporting Framework

Purpose of this document

The objectives of this Audit and Reporting Framework (Framework) are to:

- provide the Australian Government with reasonable assurance regarding implementation of projects for flood recovery and mitigation;
- provide the Australian Government with reasonable assurance regarding state expenditure;
- inform the Australian Government's biannual reporting through Performance Reporting; and
- direct NSW to engage the services of a state appointed auditor to undertake the assurance activities.

This document outlines the reporting requirements the New South Wales Government (NSW) is expected to meet under the Emergency Response Fund Recovery and Resilience Program 2022-23 (ERF Program), including the types of information required and the frequency of reporting.

Expectations of New South Wales

NSW must have systems in place to meet their data collection and reporting obligations outlined in the Federation Funding Agreement – Environment (Funding Schedule) with the Australian Government for the ERF Program.

NSW must keep an accurate audit trail for seven (7) years from the date that the Audit Report is submitted for the particular project. This must include written records that correctly record and explain the state's expenditure claimed for all eligible measures against the Schedule.

NSW is expected to submit deliverables on the due dates outlined in the Funding Schedule via the National Emergency Management Agency's (NEMA) online reporting portal. The information to be provided in these reports is summarised in this document.

If there are any changes proposed to project scope or the agreed Implementation Plans during the project period, NSW must notify and discuss this with NEMA.

Further information

For assistance completing any reports, please contact NEMA by email at erf@nema.gov.au.

Summary of Reporting Requirements

In accordance with Table 2 of the Funding Schedule, NSW is required to provide the below reports. Due dates for the reports are stated in the Funding Schedule.

Requirements

- **1. Implementation Plan** to be submitted within three months and six months of the commencement of the Schedule.
- 2. Progress Reports to be provided quarterly (i.e. every three months, dates to be confirmed) to report on progress against agreed project milestones and outcomes in the Implementation Plan. These reports will also include details of expenditure to date and projected expenditure.
- **3. Final Report** to be provided no later than three months from the date that the project was completed. Final reports must identify if and how outcomes have been achieved and identify the total eligible expenditure incurred against budget allocation.
- **4. Audit Report** NSW is required to submit to NEMA an Audit Report of all actual project expenditure at the end of the project, completed by the state appointed auditor, and

submitted no later than nine months from the end of the financial year in which the project was completed.

- This audit must comply with the requirements of ASA 800 Special Considerations-Audits of Financial Reports Prepared in Accordance with Special Purpose Frameworks.
- The auditor's opinion is to be based on the indicative total actual expenditure that the state government has set out in the End of Project Report.
- The Audit Report must cover the total actual costs of the project, including any additional costs incurred against the project above the estimated project cost.
- The report must be submitted no later than nine months from the end of the financial year in which the project was completed.
- Where more than one project has been completed within the same financial year the state appointed auditor may report on all applicable projects within a single report.

Important Notes regarding financial expenditure

- NSW <u>must</u> keep an accurate audit trail for seven (7) years from the date that the Audit Report is submitted for the particular project. This must include written records that correctly record and explain expenditure claimed for all eligible measures against the Schedule.
- In the event efficiencies or overspends are identified, state governments will need to outline the jurisdiction's approach for determining how to reallocate funds to approved projects. State governments will need to confirm that they have obtained the Australian Government's agreement to the reallocation of funding to another approved project where savings have arisen due to the reduction in a project's scope or due to efficiencies on the completion of a project.
- NEMA will determine whether an amount should be repaid, and if so, how much should be repaid, with regard to the circumstances of each individual matter. The Funding Schedule sets out the circumstances in which NSW must repay amounts to the Australian Government.

Other items

NEMA also reserves the right to request the following:

- Ad hoc reports and meetings throughout the project period, NEMA may request NSW provide ad-hoc reports or updates on their funded projects, or may arrange meetings to discuss project/s. This may occur more frequently in the early stages of the project/s. Adhoc reports and meetings provide an opportunity to provide an update on progress, discuss any significant delays or difficulties in completing projects, discuss events and announcements related to the project/s, or discuss assumptions and objectives of the project(s).
- **Financial Declaration** on occasion, NEMA may ask NSW to provide a declaration that the funding was spent in accordance with the funding agreement and to report on any underspends of the funding.