Household Energy Upgrades Fund (social housing) — Queensland

FEDERATION FUNDING AGREEMENT - ENVIRONMENT

Parties	Commonwealth				
	Queensland				
Duration	This Schedule is expected to expire on 30 June 2027 or on completion of the end of term evaluation, including data, evaluation and reporting contributions from Queensland.				
Purpose	This Schedule will support the delivery of a range of high value energy performance upgrades to existing households in both public and community social housing under the Household Energy Upgrades Fund (social housing) initiative (the Initiative). These upgrades will contribute to the reduction of energy bills, energy consumption, and/or increased thermal comfort for social housing tenants and properties.				
	In entering into this Agreem Queensland will partner to p housing tenants, above and	provide add	litional be	enefits fo	r social
Estimated financial contributions	The Commonwealth will pro \$58 million to Queensland w respect of this Schedule.				
	Of the total financial contrib \$40 million will be provided and a maximum of \$18 million activities. Any unused funds delivery of Stream A activition Commonwealth and Queens	for the deli on provided from Strea es, as agree	ivery of Si d for deliv am B coul ed betwe	tream A a very of Sti d be inclu	ream B
	Table 1				
	(\$ million)	2024-25	2025-26	2026-27	Total
	Less estimated National Partnership Payments	44.800 22.400	45.000 22.500	26.200 13.100	116.000 58.000
	Balance of non-Commonwealth	22.400	22.500	13.100	58.000

Additional terms

The Commonwealth will provide 50% of total costs incurred by Queensland up to the total amount in Table 1. Commonwealth funding will be used for capital expenditure only and must not be used for administrative costs. Delivery of the Program Plan, as specified under Milestone 1a, is considered an eligible activity under this Schedule.

Program Plan

The Program Plan will outline how Queensland will implement energy performance upgrades to approximately 32,000 existing social housing properties, across two streams of delivery.

Stream A: The Program Plan will outline how Queensland will implement energy performance upgrades to approximately 28,000 existing social housing properties.

Stream B: Queensland to implement a program (beginning 2025-26) to deliver energy performance upgrades to approximately 4,000 community housing properties. Details on the delivery of the program will be provided in an addendum or revision to the Program Plan by 7 March 2025, including evidence of policy and/or program authority that the Stream B program will commence in 2025-26.

The Program Plan will be used as part of the assessment process when reviewing progress against the Performance Milestones under this Agreement. The Program Plan will be reviewed and updated where required by Queensland officials, in consultation with Commonwealth officials, on a yearly basis.

Evaluation

The Commonwealth will evaluate the Initiative. To this end, the Commonwealth will conduct a mid-point evaluation in 2025 and an end of term evaluation in 2027. Queensland will cooperate reasonably with the Commonwealth, including providing data and/or State program evaluation, in the conduct of the evaluations.

Perfo	rmance milestones	Report due	Payment
Milestone 1a: Program Plan to enable Queensland to successfully deliver on energy performance upgrades to social housing.		10 business days after the signing	\$0.910m
 Program Plan, developed in consultation with, and to the satisfaction of, the Commonwealth, and conforming to parameters set out in Appendix A, containing: 		of this Agreement	
	 Implementation details, such as timelines, projected budget and expected outcomes (including number of properties expected to be impacted within each reporting period). 		
	o Risk Management Plan		
	o Tenant Engagement Plan		
	 Evaluation and Data Plan, aligned to the Commonwealth guidance on evaluation and data for this initiative. 		
Milestone 1b: Report on works prior to the commencement of this Agreement as aligned with agreed and accepted Program Plan under Milestone 1a.		10 business days after the signing	50% of costs for delivery of eligible
Summa period	ary of all committed and completed activities under this Agreement, as outlined in the Program Plan, for the up to commencement of the agreement. This includes:	of this Agreement	activities up to \$4.490m
•	Evidence of procurements underway (for example contracts established, request for quotes)		
•	Progress of formal arrangements with program stakeholders where applicable, for example local Aboriginal Corporations and contractors		
•	Evidence of pilot projects underway or advance work undertaken, where negotiated in advance.		
•	Committed and successfully delivered activities, aligned to the Commonwealth guidance on evaluation and data for this Initiative. At a minimum, this must include:		
	 the number of social housing property upgrades completed or committed, further divided by project stream or phase and type of housing (for example, public, community and/or First Nations) 		
	o types and costs of energy performance upgrades installed in social housing properties		
	 any products or deliverables due within this reporting period, agreed to under the Evaluation and Data Plan. 		
•	Evidence of Queensland's co-contribution made to date and within reporting period, including alignment with projected budget as outlined in the Program Plan.		

Milestone 2: Interim Pro	gress Report for the period from commencement of the agreement to 30 November 2024.	10/01/2025	50% of costs for
	inst the Program Plan (submitted through Milestone 1a) demonstrated through an Interim stisfaction of the Commonwealth, containing:		delivery of eligible activities up to
Summary of all of	committed and completed activities for this reporting period including:		\$8.000m.
	tted and successfully delivered activities, aligned to the Commonwealth guidance on ion and data for this initiative. At a minimum, this must include:		
	the number of social housing property upgrades completed, further divided by project stream or phase (where relevant) and type of housing (for example, public, community and/or First Nations)		
	types and costs of energy performance upgrades installed in social housing properties		
	any products or deliverables due within this reporting period, agreed to under the Evaluation and Data Plan.		
	ss of all activities tracked against the Program Plan, including any mitigation strategies where es are deviating from the Program Plan.		
 Audit and insper rectification not 	ction compliance reporting, including number of upgrades inspected, pass/fail rates and ices issued.		
	eensland's co-contribution made to date and within reporting period, including alignment with et as outlined in the Program Plan.		
	ogress Report for the period from 1 December 2024 to 15 February 2025 and updated gimplementation status of Stream B activities (including delivery details).	07/03/2025	50% of costs fo delivery of eligible
, , ,	ninst the Program Plan (submitted through Milestone 1a) demonstrated through an Interimatisfaction of the Commonwealth, containing:		activities up to \$21.490m less any
Summary of all	committed and completed activities for this reporting period including:		payments made ir Milestone 1b and
	itted and successfully delivered activities, aligned to the Commonwealth guidance on tion and data for this initiative. At a minimum, this must include:		Milestone 2
	the number of social housing property upgrades completed, further divided by project stream or phase (where relevant) and type of housing (for example, public, community and/or First Nations)		
	types and costs of energy performance upgrades installed in social housing properties		
	any products or deliverables due within this reporting period, agreed to under the Evaluation and Data Plan.		

 Progress of all activities tracked against the Program Plan, including any mitigation strategies where activities are deviating from the Program Plan. 		
• Evidence of Queensland's co-contribution made to date and within reporting period, including alignment with projected budget as outlined in the Program Plan.		
addition, Queensland to submit an addendum to the Program Plan or a complete revision of the Program Plan, ubmitted in Milestone 1a, on the status of Stream B activities which:		
 outlines evidence of policy and/or program authority which confirms the program under Stream B will commence in 2025-26, and 		
 outlines how Queensland intends to meet the parameters set out in Appendix A, and 		
 details delivery and implementation of the Stream B program including how the program will deliver energy upgrades to approximately 4,000 community housing properties, and 		
 is developed in consultation with, and to the satisfaction of, the Commonwealth, and 		
• is feasible and achievable, with all proposed upgrade activities completed (or committed) by 30 June 2027.		
Where Stream B cannot utilise its full joint funding allocation, Queensland must submit a revised Program Plan for both tream A and Stream B. The revised Program Plan must conform to the requirements under Milestone 1a.		
lilestone 4: Annual Progress Report for the period 16 February 2025 to 31 May 2025.	13/06/2025*	50% of costs fo
atisfactory progress against the Program Plan demonstrated through an Annual Progress Report, to the satisfaction of ne Commonwealth, containing:	*Payment for this	delivery of eligible activities up to
 Summary of all committed and completed activities (for both Stream A and Stream B) for this reporting period including: 	milestone is expensed to the 2025-26 financial	\$11.250m
 Committed and successfully delivered activities, aligned to the Commonwealth guidance on evaluation and data for this initiative. At a minimum, this must include: 	year.	
 the number of social housing property upgrades completed, further divided by project stream or phase (where relevant) and type of housing (for example, public, community and/or First Nations) 		
 types and costs of energy performance upgrades installed in social housing properties 		
 any products or deliverables due within this reporting period, agreed to under the Evaluation and Data Plan. 		
 Evaluation findings or progress, for example estimation of the impacts of the energy performance upgrades (decreased energy consumption, decreased energy bills and/or increased thermal comfort of occupants). 		

•	Details on the implementation and delivery of the program under Stream B, which must include:		
	Uptake of the program by community housing providers		
	Funding expended or committed under the program		
	 Progress on the delivery of the program against intended the implementation timeframe, as outlined in the Program Plan (or addendum) submitted under Milestone 3. 		
•	Updated Program Plan, developed in consultation with, and to the satisfaction of, the Commonwealth. The Program Plan should reflect any changes to implementation, including changes in the work program, major delays or issues to-date.		
٠	Data reporting for the mid-point evaluation, aligned to the Commonwealth guidance on evaluation and data for this initiative.		
•	Audit and inspection compliance reporting, including number of upgrades inspected, pass/fail rates and rectification notices issued.		
•	Evidence of Queensland's co-contribution made to date and within reporting period, including alignment with projected budget as outlined in the Program Plan.		
ilesto	one 5: Interim Progress Report for the period 1 June 2025 to 30 November 2025.	12/12/2025	50% of costs fo
	ctory progress against the Program Plan demonstrated through an Interim Progress Report, to the satisfaction Commonwealth, containing:		delivery of eligible activities up to \$22.500
•	Summary of all committed and completed activities (for both Stream A and Stream B) for this reporting period including:		less any payments made in Milestone 4
	barra marama.		
	 Committed and successfully delivered activities, aligned to the Commonwealth guidance on evaluation and data for this initiative. At a minimum, this must include: 		
	Committed and successfully delivered activities, aligned to the Commonwealth guidance on		
	 Committed and successfully delivered activities, aligned to the Commonwealth guidance on evaluation and data for this initiative. At a minimum, this must include: the number of social housing property upgrades completed, further divided by project stream or phase (where relevant) and type of housing (for example, public, community 		
	 Committed and successfully delivered activities, aligned to the Commonwealth guidance on evaluation and data for this initiative. At a minimum, this must include: the number of social housing property upgrades completed, further divided by project stream or phase (where relevant) and type of housing (for example, public, community and/or First Nations) 		
	 Committed and successfully delivered activities, aligned to the Commonwealth guidance on evaluation and data for this initiative. At a minimum, this must include: the number of social housing property upgrades completed, further divided by project stream or phase (where relevant) and type of housing (for example, public, community and/or First Nations) types and costs of energy performance upgrades installed in social housing properties any products or deliverables due within this reporting period, agreed to under the Evaluation 		Š.
•	 Committed and successfully delivered activities, aligned to the Commonwealth guidance on evaluation and data for this initiative. At a minimum, this must include: the number of social housing property upgrades completed, further divided by project stream or phase (where relevant) and type of housing (for example, public, community and/or First Nations) types and costs of energy performance upgrades installed in social housing properties any products or deliverables due within this reporting period, agreed to under the Evaluation and Data Plan. Progress of all activities tracked against the Program Plan, including any mitigation strategies where 		

	Funding expended or committed under the program		
0	Progress on the delivery of the program against intended the implementation timeframe, as outlined in the Program Plan (or addendum) submitted under Milestone 3.		
Evidence projecte	e of Queensland's co-contribution made to date and within reporting period, including alignment with dudget as outlined in the Program Plan.		
Milestone 6: Ann	oual Progress Report for the period 1 December 2025 to 31 May 2026.	12/06/2026 *	50% of costs fo
Satisfactory progress against the Program Plan demonstrated through an Annual Progress Report, to the satisfaction of the Commonwealth, containing:		*Payment for this	delivery of eligible activities up to
Summar period ir	ry of all committed and completed activities (for both Stream A and Stream B) for this reporting ncluding:	milestone is expensed to the 2026-27 financial	\$6.300m
0	Committed and successfully delivered activities, aligned to the Commonwealth guidance on evaluation and data for this initiative. At a minimum, this must include:	year.	
	 the number of social housing property upgrades completed, further divided by project stream or phase (where relevant) and type of housing (for example, public, community and/or First Nations) 		
	 types and costs of energy performance upgrades installed in social housing properties 		
	 any products or deliverables due within this reporting period, agreed to under the Evaluation and Data Plan. 		
	Evaluation findings or progress, for example estimation of the impacts of the energy performance upgrades (decreased energy consumption, decreased energy bills and/or increased thermal comfort of occupants).		
 Details of 	on the implementation and delivery of the program under Stream B, which must include:		
0	Uptake of the program by community housing providers		
0	Funding expended or committed under the program		
0	Progress on the delivery of the program against intended the implementation timeframe, as outlined in the Program Plan (or addendum) submitted under Milestone 3.		
Program	Program Plan, developed in consultation with, and to the satisfaction of, the Commonwealth. The Plan should reflect any changes to implementation, including changes in the work program, major r issues to-date.		
 Audit an rectificat 	d inspection compliance reporting, including number of upgrades inspected, pass/fail rates and tion notices issued.		

 Evidence of Queensland's co-contribution made to date and within reporting period, including alignment with projected budget as outlined in the Program Plan. 		
Milestone 7: Interim Progress Report for the period 1 June 2026 to 30 November 2026.	11/12/2026	50% of costs for
Satisfactory progress against the Program Plan demonstrated through an Interim Progress Report, to the satisfaction of the Commonwealth, containing:		delivery of eligible activities up to
 Summary of all committed and completed activities (for both Stream A and Stream B) for this reporting period including: 		\$6.300m.
 Committed and successfully delivered activities, aligned to the Commonwealth guidance on evaluation and data for this initiative. At a minimum, this must include: 		
 the number of social housing property upgrades completed, further divided by project stream or phase (where relevant) and type of housing (for example, public, community and/or First Nations) 		
 types and costs of energy performance upgrades installed in social housing properties 		
 any products or deliverables due within this reporting period, agreed to under the Evaluation and Data Plan. 		
 Progress of all activities tracked against the Program Plan, including any mitigation strategies where activities are deviating from the Program Plan. 		
• Details on the implementation and delivery of the program under Stream B, which must include:		
 Uptake of the program by community housing providers 		
o Funding expended or committed under the program		
 Progress on the delivery of the program against intended the implementation timeframe, as outlined in the Program Plan (or addendum) submitted under Milestone 3. 		
• Evidence of Queensland's co-contribution made to date and within reporting period, including alignment with projected budget as outlined in the Program Plan.		
Milestone 8: Final Report for the period of this Agreement.	09/04/2027	50% of costs fo
 Summary of all completed activities for the reporting period 1 December 2026 to 28 February 2027, aligned to the Commonwealth guidance on evaluation and data for this Initiative. At a minimum, this must include (for both Stream A and Stream B): 		delivery of eligible activities up to \$13.100m, less any
 the number of social housing property upgrades completed, further divided by type of housing (for example, public, community and/or First Nations) 		payments made ir Milestone 6 and Milestone 7
 types and costs of energy performance upgrades installed in social housing properties 		willestone /

- o any products or deliverables due within this reporting period, agreed to under the Evaluation and Data Plan
- o committed activities for the remainder of this Agreement, including activities scheduled for completion by 30 June 2027.
- Summary of the activities delivered, and outcomes achieved over the **period of this Agreement** to the satisfaction of the Commonwealth. At a minimum, this summary will contain (for both Stream A and Stream B):
 - Total number of social housing property upgrades completed, further divided by type of housing (for example, public, community and/or First Nations).
 - o Types and costs of energy performance upgrades installed in social housing properties.
 - Evaluation findings, including outcomes of all activities. For example, estimation of the impacts of the energy performance upgrades (decreased energy consumption, decreased energy bills and/or increased thermal comfort of occupants).
 - Data reporting for the end of term evaluation, aligned to the Commonwealth guidance on evaluation and data for this initiative.
 - Audit and inspection compliance reporting, including number of upgrades inspected, pass/fail rates and rectification notices issued.
 - o Committed activities for the remainder of this Agreement.
- Total Queensland co-contribution made for the period of this Agreement.

The Parties have confirmed their commitment to this schedule as follows:

Signed for and on behalf of the Commonwealth of Australia by

The Hon Josh Wilson MP

Assistant Minister for Climate Change and Energy

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Signed for and on behalf of the State of Queensland by

The Hon Michael de Brenni MP

Minister for Energy

03 / 09 / 2024

Appendix A: Key parameters

The policy objectives of the initiative are:

- Work in partnership with states and territories to avoid duplication and to <u>provide clear</u>
 additional benefits for social housing tenants, including those in both public and community
 housing sectors, above and beyond existing or announced state and territory programs.
- Contribute to the reduction of energy bills for vulnerable social housing tenants who face barriers to upgrades, including financial, information and housing tenure related barriers.
- Contribute to increased thermal comfort for social housing tenants, with associated quality of life and health benefits.
- Promote broader positive contributions to reducing Australia's emissions and improving energy performance social licence.

Key Design Principles

The 10 design principles for the Initiative will guide the states and territories' program design.

- 1. **Energy bill reduction and affordability:** target investment to catalyse uptake of energy performance upgrades that reduce energy bills for consumers.
- 2. **Impact:** support energy upgrades for social housing tenants who face barriers (e.g. financial, information and housing tenure related barriers) and increase thermal comfort for tenants, with associated quality of life and health benefits.
- 3. **Support energy system reliability:** the Initiative targets reduction in energy use, easing pressure and supporting reliability of the energy system.
- 4. Contribute to Australia's emissions reduction targets: support Australia meeting its emission reduction targets of 43 percent by 2030 and Net-Zero emissions by 2050. The Initiative will target investment to catalyse uptake of energy performance upgrades that reduce household emissions and safeguard against impacts of a changing climate.
- 5. A partnership approach: designed in partnership with states and territories and in consultation with delivery partners and key stakeholders. The Initiative will seek to align with existing Commonwealth and state and territory programs and processes, avoid duplication and require evidence of additionality to policies and program already underway.
- Leveraging Commonwealth investment: to maximise the Commonwealth investment, projects will be prioritised that demonstrate that investment through the Initiative will provide significant benefits above and beyond existing or announced state and territory programs.
- 7. Risk management by design: safety in implementation will be secured through design with delivery partners and careful planning and sequencing of measures; with an emphasis on incorporating safety, training or competency requirements, accreditation, audit and inspection (including compliance with work codes and certifications) arrangements into program design.
- 8. Catalysing business capacity and skills: stimulate business and skills capacity to deliver retrofits for electrification and energy efficiency upgrades in households. Consideration should be given to employment and business opportunities to optimise the benefits for women, First Nations Australians, and other under-represented cohorts.
- 9. **Inclusive:** Consultation with cohorts that are prone to energy hardship and over-represented in social housing, such as First Nations Australians, women and people with a disability will be required to ensure diverse needs for energy performance are met.
- 10. **Social Licence**: Building confidence in communities that the energy transition can deliver direct benefits.

Design Parameters
The design parameters set the boundaries for state and territory co-investment proposals.

	et the boundaries for state and territory co-investment proposals.
Co-investment	Co-funding must be in the form of funding for specific measures aligned with the intent of the initiative, or an expansion of an existing program whereby the extension is aligned with the intent and design parameters of the initiative.
	Projects receiving other sources of Commonwealth funding will not be considered as contributing to a jurisdiction's co-investment amount.
	Co-investment from the community housing sector, and industry, is also of interest.
Program delivery types	The program delivery type will vary by jurisdiction and may take a phased approach, including one, or a combination, of the following:
	Seed funding and/or pilot
	Undertake a pilot program for up to 18 months to trial and identify a practical pathway to larger scale implementation of upgrades. The timeframes and scope of the pilot must be defined and must deliver upgrades as an outcome. Pilot programs must commence prior to 31 December 2024.
	Expansion of an existing program
	Build on an existing program (including previous pilots). Jurisdictions must be able to demonstrate the additional element(s) above and beyond the scope of the existing program (e.g. expanded scale or scope of upgrades, number of households, new regions or new cohorts).
	New program
	Establish new programs to roll out upgrades to social housing.
	Interventions must be targeted at cohorts and technologies that meet the intent of the Initiative and be tailored to the needs of the jurisdiction's unique housing stock requirements (including climate zones, remote and or regional considerations).
Target cohort	The initiative will deliver energy and cost saving benefits to people
	residing in social housing.
	Social housing is government subsidised short and long-term rental
	housing. In Australia in recent decades, it has mainly been available to
	people on very low incomes, and who often have experienced
	homelessness, family violence or have other complex needs.¹This
	includes public housing, state owned and managed Indigenous housing,
	community housing and Indigenous community housing.
Energy efficiency upgrade Types	Energy performance upgrades aim to reduce energy use and costs while improving the thermal comfort benefits of a household.
	The scope of energy performance upgrades cover renewable energy (e.g. solar PV and batteries), thermal shell (e.g. draught proofing, high performance glazing, insulation, external window shading) and or
	appliances upgrades including electrification (e.g. hot water systems, split
	cycle aircon, cooktops and ovens).

Upgrades to communal spaces are within scope if all tenants using the communal space are social housing tenants and jurisdictions can measure the benefit of the upgrade to the social housing tenants.

Flexibility is built into the design to account for differences in home types and regions. Jurisdictions will develop their own prioritisation processes for upgrades, tailored to different housing characteristics within each jurisdiction (e.g. age of housing stock, climate zone, equity of distribution).

The Initiative is not designed to support general maintenance activities, however co-investments may leverage existing maintenance schedules to roll out the energy upgrades. Consideration will be given to maintenance as a direct consequence of enabling the energy upgrade (e.g. roof upgrades to enable installation of solar), however the majority of the funding per dwelling must be used on the energy upgrade itself.

Variations to parameters

Variations to the parameters outlined above constitute a variation to this Agreement, and will be agreed by Commonwealth and State Ministers.