

Communicable diseases of public health concern – Access to HIV Pre-Exposure Prophylaxis (PrEP) for people who are not eligible for Medicare

FEDERATION FUNDING AGREEMENT – HEALTH

Table 1: Formalities and operation of schedule	
Parties	Commonwealth New South Wales Victoria Queensland Western Australia South Australia Tasmania Australian Capital Territory Northern Territory
Duration	This Schedule will commence as soon as the Commonwealth and one other party sign and will expire on 30 June 2027 or on completion of final performance reporting and processing of final payments against project milestones.
Purpose	This Schedule will support States and Territories to provide access to PrEP for people who are not eligible for Medicare, enabling increased HIV prevention to a key cohort of people at risk of HIV transmission in Australia (the Program). Activities under this Schedule will enable States and Territories to provide access to PrEP to people at risk of HIV transmission who are not eligible for Medicare. The Program is a joint initiative of the Commonwealth, States and Territories, to support the national objective of the virtual elimination of HIV transmission in Australia. It will: • contribute to reducing the transmission rates of HIV infection in Australia and further protect Australians from acquiring the infection. • support the Commonwealth, State and Territory governments in meeting international and national goals for the virtual elimination of HIV transmission in Australia.

	• reduce barriers to access PrEP and promote awareness of the importance of HIV prevention. Participants of this Program will be able to access PrEP for the duration of their stay in Australia (or until they transition to another program, such as Medicare). This Program is not intended for short-stay visitors in Australia. See Attachment A for information on expected outcomes.																																																
Estimated financial contributions	The Commonwealth will provide an estimated total financial contribution to the States and Territories of \$26m in respect of this Schedule. <table><tr><th colspan="4">Table 1</th></tr><tr><th>(\$ million)</th><th>2025-26</th><th>2026-27</th><th>Total</th></tr><tr><td>Estimated total budget</td><td>13.0</td><td>13.0</td><td>26.0</td></tr><tr><td>- NSW</td><td>4.9</td><td>4.9</td><td>9.8</td></tr><tr><td>- VIC</td><td>3.74</td><td>3.74</td><td>7.48</td></tr><tr><td>- QLD</td><td>2.1</td><td>2.1</td><td>4.2</td></tr><tr><td>- SA</td><td>0.62</td><td>0.62</td><td>1.24</td></tr><tr><td>- WA</td><td>1.0</td><td>1.0</td><td>2.0</td></tr><tr><td>- TAS</td><td>0.2</td><td>0.2</td><td>0.4</td></tr><tr><td>- NT</td><td>0.2</td><td>0.2</td><td>0.4</td></tr><tr><td>- ACT</td><td>0.24</td><td>0.24</td><td>0.48</td></tr><tr><td>Balance of non-Commonwealth contributions*</td><td>0.0</td><td>0.0</td><td>0.0</td></tr></table>	Table 1				(\$ million)	2025-26	2026-27	Total	Estimated total budget	13.0	13.0	26.0	- NSW	4.9	4.9	9.8	- VIC	3.74	3.74	7.48	- QLD	2.1	2.1	4.2	- SA	0.62	0.62	1.24	- WA	1.0	1.0	2.0	- TAS	0.2	0.2	0.4	- NT	0.2	0.2	0.4	- ACT	0.24	0.24	0.48	Balance of non-Commonwealth contributions*	0.0	0.0	0.0
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Additional terms	The Parties agree that: a) Annual funding to jurisdictions will be paid as outlined in Table 1 and Table 2. b) Financial contributions by the Commonwealth to jurisdictions for FY 2025-26 and FY 2026-27 as set out in Table 1 are based upon the estimated number of program participants in each jurisdiction to a total of \$13 million per annum. The Parties acknowledge that the: c) Commonwealth will evaluate the effectiveness of this Schedule in achieving the outcomes specified in 'Purpose' across all jurisdictions as set in Attachment A. i) Attachment A outlines the evaluation and expected outcomes of this Program. Jurisdictions are not required to report against Attachment A. ii) Timeframe of evaluation will be dependent upon the receipt of annual reporting (refer to Attachment B) from all jurisdictions at the discretion of the Commonwealth.																																																

	d) The Commonwealth will initiate and fund the evaluation of the Program. Commonwealth funding for the evaluation is separate from funding for the Program provided by this Schedule. e) The Commonwealth will share the outcomes of the evaluation with all jurisdictions for transparency and to support national awareness. f) Evaluation will inform decision-making about future arrangements including Commonwealth funding decisions. g) The Commonwealth will fund national promotion and communication activities to promote the Program. These activities will be delivered by peak organisations to support new applicants to the Program, in addition to information and resources for clinicians. Peak organisations will consult with states and territories to ensure consistent messaging with any state and territory communications. Commonwealth funding for the communication activities is separate from funding for the Program provided by this Schedule. States and Territories agree: h) To provide or facilitate access to oral PrEP to people eligible to access the Program. i) To enable access to oral PrEP medication through jurisdictional supply or other arrangements as determined by the jurisdictions. j) That program delivery and patient management will be determined by each jurisdiction in alignment with the 2021 ASHM Australian PrEP Guidelines (the PrEP Guidelines).¹ k) That where the Commonwealth funding under this Schedule is less than the total cost of delivering the Program, States and Territories are expected to fund the difference. l) To ensure patients are advised that access to the Program is to be used only for the purpose of HIV prevention of the specific individual, for the duration of their stay in Australia during which they are ineligible for Medicare. m) To ensure patients are advised of the risks associated with PrEP use and to adhere to the current PrEP Guidelines; and that any costs incurred from side effects of PrEP medication will not be
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¹ The 2021 ASHM Australian PrEP Guidelines (<https://prepguidelines.com.au/>) provide guidelines for the following:

- HIV risk assessment of patients seeking PrEP;
- Clinical assessment of patients seeking PrEP including (but not limited to) recommended testing/pathology requirements; and
- Prescription, dosing schedules and monitoring of patients on PrEP.

	subsidised under this Program and are to be funded through private arrangements such as private health insurance. n) To support communication activities funded by the Commonwealth and make best efforts to promote the Program to people at risk of HIV transmission and who are not eligible for Medicare. o) To provide annual reports as detailed in Table 2. Annual reports provided by jurisdictions can include feedback on issues associated with financial and operational aspects. p) To participate in and support the evaluation of the Program through the submission of annual reporting based upon Attachment B.
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Table 2: Performance requirements, reporting and payment summary

Output	Performance milestones	Report due	Payment
Execution of Schedule	Jurisdictions sign and return the Schedule.	N/A	50% of the annual allocation for FY2025-26
Delivery of PrEP medication in Australia to people have who are not eligible for Medicare. • See Attachment A for information on evaluation and expected outcomes. • See Attachment B for Annual report template.	Commonwealth acceptance of an Annual Report (Attachment B) and data provided by the States and Territories covering the period from execution of the agreement to 31/03/ 2026. The Annual Report from each jurisdiction will include: • The number of individual program participants under this Schedule up to 31/03/2026. • A summary of the benefits and outcomes of the Program for the financial year. This is not a condition of payment. • Requested data (inclusive of age group and gender) as required in the report template (Attachment B) provided by the Commonwealth.	30/04/2026	50% of the annual allocation for FY2025-26
	Commonwealth acceptance of an Annual Report (Attachment B) and data provided by the States and Territories covering the period from 01/04/2026 to 31/03/2027. The Annual Report from each jurisdiction will include: • The number of individual program participants under this Schedule between 01/04/2026 to 31/03/2027. • A summary of the benefits and outcomes of the Program for the financial year. This is not a condition of payment. • Requested data (inclusive of age group and gender) as required in the report template (Attachment B) provided by the Commonwealth.	30/04/2027	100% of the annual allocation for FY 2026-27

The Parties have confirmed their commitment to this schedule as follows:

Signed for and on behalf of the Commonwealth
of Australia by

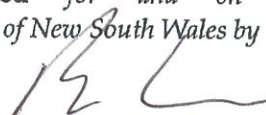


The Honourable Mark Butler MP
Minister for Health, Disability and Ageing

[Day] [Month] [Year]

26 06 2015

Signed for and on behalf of the
State of New South Wales by



The Honourable Ryan Park MP
Minister for Health

[Day] [Month] [Year]

25 7 2015

Signed for and on behalf of the
State of Queensland by

Signed for and on behalf of the
State of Victoria by

The Honourable Mary-Anne Thomas MP
Minister for Health

[Day] [Month] [Year]

Signed for and on behalf of the
State of Western Australia by

The Honourable Timothy Nicholls MP
Minister for Health and Ambulance Services

[Day] [Month] [Year]

Signed for and on behalf of the
State of South Australia by

The Honourable Meredith Hammat MP
Minister for Health and Mental Health

[Day] [Month] [Year]

Signed for and on behalf of the
State of Tasmania by

The Honourable Chris Picton MP
Minister for Health and Wellbeing

[Day] [Month] [Year]

Signed for and on behalf of the Australian
Capital Territory by

The Honourable Jacqueline Petrusma MP
Minister for Health

[Day] [Month] [Year]

Signed for and on behalf of the Northern
Territory by

Ms Rachel Stephen-Smith MLA
Minister for Health

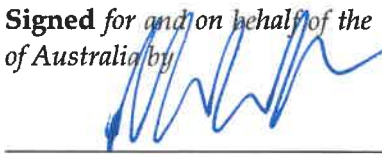
[Day] [Month] [Year]

The Honourable Steven Edgington MLA
Minister for Health

[Day] [Month] [Year]

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[Day] [Month] [Year]

26 06 2025

*Signed for and on behalf of the
State of New South Wales by*

*Signed for and on behalf of the
State of Victoria by*

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[Day] [Month] [Year]

The Honourable Mary-Anne Thomas MP
Minister for Health

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*Signed for and on behalf of the
State of Queensland by*

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The Honourable Timothy Nicholls MP
Minister for Health and Ambulance Services

[Day] [Month] [Year]

The Honourable Meredith Hammat MP
Minister for Health and Mental Health

[Day] [Month] [Year]

*Signed for and on behalf of the
State of South Australia by*



The Honourable Chris Picton MP
Minister for Health and Wellbeing

[Day] [Month] [Year]

14 / 8 / 2025

*Signed for and on behalf of the Australian
Capital Territory by*

*Signed for and on behalf of the
State of Tasmania by*

The Honourable Jacqueline Petrusma MP
Minister for Health

[Day] [Month] [Year]

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Territory by*

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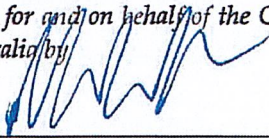
[Day] [Month] [Year]

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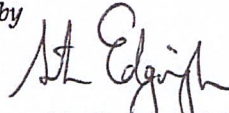
[Day] [Month] [Year]

The Honourable Jacqueline Petrusma MP
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[Day] [Month] [Year]

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*Signed for and on behalf of the Northern
Territory by*



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[Day] [Month] [Year]

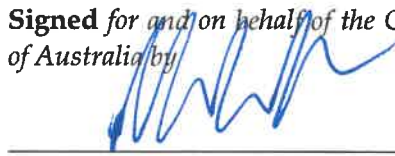
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08 09 2025

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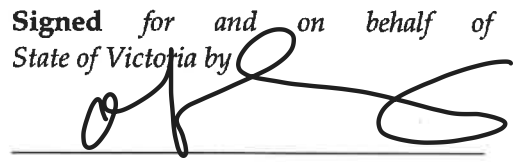
26 06 2025

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The Honourable Ryan Park MP
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[Day] [Month] [Year]

*Signed for and on behalf of the
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The Honourable Mary-Anne Thomas MP
Minister for Health

[Day] [Month] [Year]

23/09/2025

*Signed for and on behalf of the
State of Queensland by*

*Signed for and on behalf of the
State of Western Australia by*

The Honourable Timothy Nicholls MP
Minister for Health and Ambulance Services

[Day] [Month] [Year]

The Honourable Meredith Hammat MP
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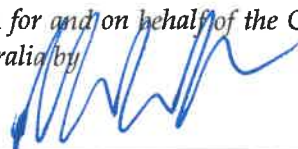
The Honourable Steven Edgington MLA
Minister for Health

[Day] [Month] [Year]

CABINET

The Parties have confirmed their commitment to this schedule as follows:

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of Australia by*



The Honourable Mark Butler MP
Minister for Health, Disability and Ageing

[Day] [Month] [Year]

26 06 2025

*Signed for and on behalf of the
State of New South Wales by*

*Signed for and on behalf of the
State of Victoria by*

The Honourable Ryan Park MP
Minister for Health

[Day] [Month] [Year]

The Honourable Mary-Anne Thomas MP
Minister for Health

[Day] [Month] [Year]

*Signed for and on behalf of the
State of Queensland by*

*Signed for and on behalf of the
State of Western Australia by*

The Honourable Timothy Nicholls MP
Minister for Health and Ambulance Services

[Day] [Month] [Year]

The Honourable Meredith Hammat MP
Minister for Health and Mental Health

[Day] [Month] [Year]

*Signed for and on behalf of the
State of South Australia by*

*Signed for and on behalf of the
State of Tasmania by*

The Honourable Chris Picton MP
Minister for Health and Wellbeing

[Day] [Month] [Year]

The Honourable Jacqueline Petrusma MP
Minister for Health

[Day] [Month] [Year]

*Signed for and on behalf of the Australian
Capital Territory by*



Ms Rachel Stephen-Smith MLA
Minister for Health

[Day] [Month] [Year]

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*Signed for and on behalf of the Northern
Territory by*

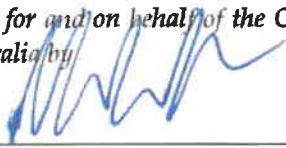
The Honourable Steven Edgington MLA
Minister for Health

[Day] [Month] [Year]

CABINET

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The Honourable Mark Butler MP
Minister for Health, Disability and Ageing

[Day] [Month] [Year]

26 06 2025

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State of New South Wales by*

*Signed for and on behalf of the
State of Victoria by*

The Honourable Ryan Park MP
Minister for Health

[Day] [Month] [Year]

The Honourable Mary-Anne Thomas MP
Minister for Health

[Day] [Month] [Year]

*Signed for and on behalf of the
State of Queensland by*

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State of Western Australia by*

The Honourable Timothy Nicholls MP
Minister for Health and Ambulance Services

[Day] [Month] [Year]

The Honourable Meredith Hammat MP
Minister for Health and Mental Health

[Day] [Month] [Year]

*Signed for and on behalf of the
State of South Australia by*

*Signed for and on behalf of the
State of Tasmania by*



The Honourable Chris Picton MP
Minister for Health and Wellbeing

[Day] [Month] [Year]

The Honourable Bridget Archer MP
Minister for Health, Mental Health and Wellbeing

[Day] [Month] [Year]

12 11 2025

*Signed for and on behalf of the Australian
Capital Territory by*

*Signed for and on behalf of the Northern
Territory by*

Ms Rachel Stephen-Smith MLA
Minister for Health

[Day] [Month] [Year]

The Honourable Steven Edgington MLA
Minister for Health

[Day] [Month] [Year]

Attachment A – Evaluation Outcomes

Domain	Measure	Indicator	Source	Responsibility	When measured
SHORT TERM OUTCOMES	Provide access to PrEP for people at risk of HIV transmission in Australia who are not eligible for Medicare, adhering to the 2021 ASHM Australian PrEP Guidelines.	# Number of individual participants who receive PrEP under the Program # Number of PrEP prescriptions prescribed under the Program	Annual Reports from States and Territories	States and Territories	Annual
	Increased awareness of HIV risk and prevention options among people who are not eligible for Medicare	# Estimated reach of communications or promotional activities delivered nationally and at jurisdictional level # Prevention / PrEP information provided to people who are ineligible for Medicare who enquire or engage with the program	Activity Reports from Peak Bodies	Peak bodies	Annual
MEDIUM TERM OUTCOMES	Increased awareness of the demographic profile of people at risk of HIV transmission in Australia who are not eligible for Medicare	# Characteristics of individual participants (i.e. sex, age group) accessing Program.	Annual Reports from States and Territories	States and Territories	Annual
	Increased use of PrEP in Australia	# Number of people who have taken PrEP in previous 12 months before and after comparison (2025 baseline)	The Kirby Institute – <i>“Monitoring HIV PrEP uptake in Australia”</i> - Annual Report	Commonwealth	Annual
	Decreased HIV transmission in Australia	# HIV notifications before and after program commencement comparison (2024 baseline) <i>Note – not cohort specific</i>	The Kirby Institute – <i>“HIV Surveillance Report”</i> - Annual Report	Commonwealth	Annual
LONG TERM	HIV transmission in Australia is eliminated	# Data shows that reduction in HIV notifications to very low levels nationally and for priority populations (relative to historic numbers) <i>Note – not cohort specific</i>	The Kirby Institute – <i>“HIV Surveillance Report”</i> - Annual Report	Commonwealth	2027

Attachment A – Evaluation Outcomes

	Reduced economic burden due to less HIV infections	# Costs to the health care system averted due to reduced transmission	The Kirby Institute – “HIV Surveillance Report” - Annual Report	Commonwealth	2027
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Evaluation Outcomes – Additional information

Access PrEP medication for the target population

- Funding under the Program can be used for the purchase of any oral PrEP medications available on the Pharmaceutical Benefits Scheme. States and Territories must ensure prescription and patient management adheres to the 2012 ASHM Australian PrEP Guidelines.

Medium and long-term outcomes

- The intent of these outcomes is to gather information from the implementation of the Program that can be compared to other HIV surveillance and reporting datasets for the purpose of determining whether the Program is contributing to Australia’s strategic policy objective of virtual elimination.

Access to Pre-Exposure Prophylaxis (PrEP) for people who are not eligible for Medicare

The Access to PrEP for people who are not eligible for Medicare Program (the Program) is a joint Commonwealth and State and Territory initiative to provide access to PrEP to people at risk of HIV transmission living with HIV in Australia¹ who are not eligible for Medicare.

State/Territory Health Department Annual Activity Report template

Instructions:

- Provide information in the template below and attach information as necessary
- Remove any blue text prior to submitting to HIV@health.gov.au

	Data requested	Input
1	Total number of people ² who received PrEP under the program from execution to ³ 31 March 2026	<Total number of people>
2	Total number of people in each age range who received PrEP under the program from execution to 31 March 2026	<Total number of people in each age range: <15, 15-19, 20-29, 30-39, 40-49, 50+>
3	Total number of people of each sex category who received PrEP under the Program from execution to 31 March 2026	<Total number of people in each sex category: male, female, other>
4	Residential postcode reported by people who received PrEP under the Program from execution to 31 March 2026	<Postcode>
5	Total cost ⁴ of PrEP dispensed under the Program from execution to 31 March 2026	<Total expenditure – no rounding>
6	Total number of PrEP scripts dispensed under the Program from execution to 31 March 2026	<Total number of scripts dispensed>
7	Total number of sites dispensing PrEP under the Program from execution to 31 March 2026	<Total number of clinics/sites>
8	Comments on any issues encountered or suggested improvements	<Free text – provide attachment if required>
9	Comments on any promotional activities delivered by peak bodies to promote the Program	<Free text – provide attachment if required>
10	Any other comments	<Free text – provide attachment if required>

² A person is counted if at least one script has been issued and PrEP dispensed. We accept there might be some over counting due to movement of clients between jurisdictions. For example, a client might reside in Tasmania for 2 months of the year and have at least 1 script issued, and medications dispensed but reside in Victoria for remaining 10 months of the reporting period. The client will be counted in Victoria's total and Tasmania's total.

³ The Department of Health, Disability and Ageing is bound by the Privacy Act 1988 and the requirements of the Australian Privacy Principles in Schedule 1 of the Privacy Act. All data collected for this Program is subject to the Department's [Privacy Policy](#).

⁴ Figure to be provided by extracting total cost of PrEP medications dispensed under the Program for the reporting period. Total cost is to exclude any patient co-payment received.